IN THE FIRST SESSION OF THE SEVENTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA

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# REPORT

OF THE

# COMMITTEE ON DEFENCE AND INTERIOR

ON THE

2017 ANNUAL BUDGET ESTIMATES

OF THE

# MINISTRY OF NATIONAL SECURITY

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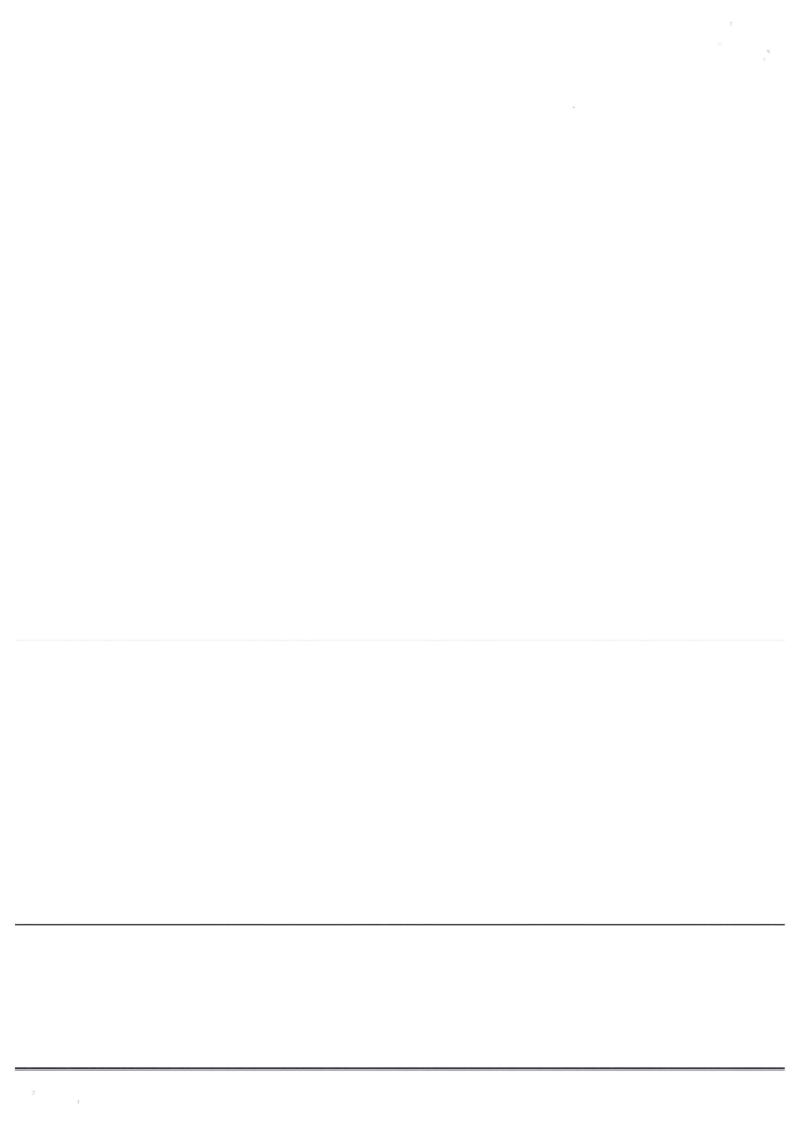
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# REPORT OF THE COMMITTEE ON DEFENCE AND INTERIOR ON THE 2017 ANNUAL ESTIMATES OF THE MINISTRY OF NATIONAL SECURITY

#### 1.0 **INTRODUCTION**

Further to the presentation of the 2017 Budget Statement and Economic Policy of the Government by the Hon. Minister for Finance, Mr. Ken Ofori-Atta, on Thursday 2<sup>nd</sup> March, 2017 and a subsequent Motion for its adoption, the Rt. Hon. Speaker, Prof. Michael Aaron Oquaye, pursuant to Orders 140(4) and 158 of the Standing Orders, referred the Annual Estimates for the Fiscal year 2017 of the Ministry of National Security to the Committee on Defence and Interior for consideration and report.

#### 1.1 COMMITTEE SITTING

The Committee met on Wednesday, 22<sup>nd</sup> March, 2017 to consider the Estimates of the Ministry. Those who assisted the Committee in this endeavor were the Minister for Interior on behalf of the Minister of National Security, the National Security Coordinator and his technical team as well as officials from the Ministry of Finance and Economic Planning.

The Committee is grateful to the Minister for the Interior, the Coordinator and all the officials for their extensive cooperation in this regard.

#### 2.0 **REFERENCE DOCUMENT**

The following documents were used as reference guide during the Committee's deliberations:

- a. The 1992 Constitution of Ghana
- b. The Standing Orders of the Parliament of Ghana
- c. The Budget Statement and Economic Policy of the Government of Ghana for the 2016 financial year.
- d. The Budget Statements and Economic Policy of the Government of Ghana for the December 2017 financial year.
- e. The Draft Annual Estimates of the Ministry of National Security for the 2017 financial year.

#### 3.0 BACKGROUND OF THE MINISTRY OF NATIONAL SECURITY

The Ministry of National Security by Executive Instrument (January, 2017) and in line with Sections 11 and 13 of the Civil Service Act, 1993 (PNDCL 327) and Section 17 (1) and (2) of Act 526, Security and Intelligence agencies Act, 1996, is mandated to initiate and formulate policies to ensure the effective and efficient management of security issues as well as coordinate and evaluate the efficiency and effectiveness of the performance of the security and intelligence sector, as well as present a report on the Intelligence agencies to Parliament

The Ministry has oversight responsibility for five (5) cost centres comprising five Agencies. Namely:

- a. Ministry of National Security (Management and Administration)
- b. Bureau of National Investigation
- c. Bureau of National Communication
- d. National Security Council Secretariat (NSCS); and
- e. The Research Department

The Management and Administration programme offers all of the crosscutting services essential for programmes and sub-programmes to succeed in accomplishing their objectives. Hence, the Management and Administration programmes are usually responsible for services that are undertaken to set the Ministry's policy direction.

# 4.0 THE MINISTRY'S KEY ACHIEVEMENTS DURING THE YEAR UNDER REVIEW

The Ministry of National Security provided timely and accurate security information to government, institutions and appropriate agencies, for preemptive and other decision measures to advance the safety, wellbeing and economic prosperity of the citizenry both locally and abroad. Some of the key achievements among others are as follows:

- i. Took actions to eliminate elements of reduced subversion, espionage, drug trafficking and organized crime.
- ii. Analysed all security information presented by Bureau of National Investigations and the Research Department and took appropriate action.

- iii. Provided security for the Oil and Gas Installations and the Cocoa Sector
- iv. Security and Safety Management
- v. Through the activities of the Ministry of National Security subversion, espionage, drug trafficking and organised crime were reduced. The Ministry also provided 24-hour protection to the Executive, VIPs, general public and vital installations as well as classified materials.

## 5.0 EXPENDITURE TRENDS FOR THE MEDIUM-TERM (2015 – 2016)

The Ministry of National Security was apportioned a budget of GH¢177,523,045.00 and GH¢381,205,537.00 for 2015 and 2016 financial years respectively.

The total expenditure as at 31st December, 2016 stood at GH\$\psi\_392,046,682.00. However, the Ministry's total expenditure at the end of December, 2015 was GH\$\psi\_155,301,717.89.

Regarding Compensation of employees, an amount of GH¢150,565,495.00 was expended in 2015 whilst in 2016, actual expenditure stood at GH¢175,737,408.65 as at 31st July, 2016.

Total expenditure on Goods and Services for 2015 was GH¢21,557,550.00. As at July, 2016, an outcome of GH¢33,708,354.13 was recorded instead of GH¢166,654,000.00

TABLE 1: BREAKDOWN FOR PERSONNEL EMOLUMENTS

Ministry	Year	Approved B	Released C	Actual Expenditure D	Variance (B-D)
National Security Council Secretariat	2016	47,869,114.15	43,494,458.40	43,494,458.40	4,374,655.75
Bureau of National Investigation	2016	56,137,942.00	63,994,750.98	63,994,750.98	(7,856,808.98)
Bureau of National Communication	2016	0	0	0	0.00
Research Dept. (Headquarters)	2016	26,318,816.00	27,195,639.92	27,195,639.92	(876,823.92)
Research Dept (Foreign Missions)	2016	97,065,810.00	60,112,000.00	60,112,000.00	36,953,810.00

#### GOODS AND SERVICES

				Actual	
	Year	Approved	Released	Expenditure	Variance
Ministry		В	С	D	(B-D)
National Security					
Council Secretariat	2016	49,445,000.00	53,058,620.00	53,058,620.00	-3,613,620.00
Bureau of National					
Investigation	2016	50,209,000.00	15,635,972.50	15,635,972.50	34,573,027.50
Bureau of National					
Communication	2016	2,000,000.00	1,500,000.00	1,500,000.00	500,000.00
Research					
Department					
(Headquarters)	2016	30,000,000.00	5,687,381.63	5,687,381.63	24,312,618.37
Research					
Department					
(Foreign Missions)	2016	35,000,000.00	3,365,000.00	3,365,000.00	31,635,000.00

#### 6.0 **OUTLOOK FOR 2017**

The Ministry comprises of four agencies and intends to embark on the following activities for 2017:

- i. Initiate and formulate policies to ensure the effective and efficient management of security issues
- ii. Coordinate and evaluate the efficiency and effectiveness of the performance of the security and intelligence agencies
- iii. Prevention of espionage, drug trafficking and organized crime through security monitoring and investigations.
- iv. Construction of the BNI Academy at Koforidua and construction of Regional offices at Wa and Bolga, Divisional Office of Sefwi Wiawso, rehabilitation of residential accommodation at Aflao, Kumasi, Kanda in Accra and purchase of Equipment.
  - v. Enhance the communication network stations in four (4) regions i.e.

    Takoradi, Kumasi, Wa and Hohoe, to improve response time to network problems and maintenance work on cell sites across the country.
- vi. Protect and improve Ghana's foreign interests
- vii. The Research Department's MTDP are expected to enable it achieve the highest standard of professional delivery of its security and intelligence operations in diverse areas including security for the Oil

and Gas Installations of Ghana, the Cocoa Sector, Special Operations relating to, Emerging Economic and Political Intelligence considerations and other areas of intelligence interest to Ghana.

#### 7.0 TOTAL ALLOCATION FOR THE YEAR 2017

The Ministry have been allocated an amount of (GH¢325,878,659) for its activities earmarked for the 2017 Financial year. Out of the amount provided, GH¢ 231,715,659) will be for Compensation, (GH¢80,500,000) for goods and Services and (13,663,000.00) for Non-Financial Assets. The spending focus over the medium term would be on:

- Special operations
- Maintenance of security
- Training and development of manpower skills

The breakdown of the allocations are as follows:

COMPENSATION (2017)

COMPENSATION (2017)				
	PROJECTION	CEILINGS (P.E.)	VARIANCE	
Management &				
Administration	10,002,114.03	10,002,114.03	_	
National Security				
Council Secretariat				
(NSCS)	46,623,354.55	46,623,354.55	-	
Bureau of National				
Investigations	73,185,582.81	73,185,582.81	-	
Research				
Department	108,796,562.00	101,904,607.61	(6,891,954.39)	
Bureau of National				
Communications	-		-	
TOTAL	238,607,613.39	231,715,659.00	(6,891,954.39)	

GOODS AND SERVICES (2017)

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	PROJECTION	CEILINGS (G&S)	VARIANCE
Management &			
Administration	5,000,000.00	500,000.00	(4,500,000.00)
National Security			
Council Secretariat			
(NSCS)	41,442,500.00	40,000,000.00	(1,442,500.00)
Bureau of National			
Investigations	22,000,000.00	15,000,000.00	(7,000,000.00)
Research			
Department	138,649,609.00	23,000,000.00	(115,649,609.00)
Bureau of National			
Communications	5,304,000.00	2,000,000.00	(3,304,000.00)
Total	212,396,109.00	80,500,000.00	(131,896,109.00)

#### **NON-FINANCIAL ASSETS (2017)**

	NON-FINANCIAL ASSETS	CAPITAL EXPENDITURE (capex)CEILINGS	VARIANCE
Management & Administration	2,000,000.00	1,000,000.00	(1,000,000.00)
National Security			
Council Secretariat			
(NSCS)	4,917,000.00	4,600,000.00	(317,000.00)
Bureau of National			
Investigations	8,200,000.00	3,063,000.00	(5,137,000.00)
Research			
Department	120,178,000.00	3,000,000.00	(117,178,000.00)
Bureau of National			
Communications	2,680,000.00	2,000,000.00	(680,000.00)
	137,975,000.00	13,663,000.00	-124,312,000.00

#### 7.0 OBSERVATIONS

The Committee observed that the Ministry continues to grapple with a number of challenges which have the tendency of undermining the effective discharge of its mandate. Notable amongst these challenges are the changing trends of modern day crime, which has become sophisticated; inadequate budgetary allocation and untimely release of approved budgetary allocations.

#### 7.1 New Trends in Modern Day Crime

The Committee was informed that there has been a change in the trend of modern day crime. New trends in crime are emerging and criminals have moved from armed robbery to complex cyber-crime networks that involves individuals and organisations operating via the internet across the borders.

### 7.2 Inadequate Budget Funding

It came to the notice of the Committee that the Ministry had always operated within budgetary constraints due to ceilings being imposed by the Ministry of Finance. This challenge has always made it extremely difficult for the Ministry to fully implement major of its planned programme of activities.

# 7.3 Untimely release of Allocations

The Committee further identified the delay in release of funds by the Ministry of Finance. This challenge continuously undermines the Ministry's effort over the years in implementing its programme of activities on schedule.

The Committee accordingly urges the House to impress upon the Ministry of Finance to adhere to some timelines in the release of funds to the Ministry. The 2017 budgetary requests presented to the Ministry of Finance were based on a costing of the Ministry's activities and the delay in the release of funds disrupts the implementation of the programme of activities of the Ministry. This state of affairs has adversely affected the smooth performance of the Ministry's service delivery to the public.

#### **CONCLUSION**

In view of the upsurge of cyber-crimes, the Ministry constantly conducts research and forensic investigations to be abreast of perpetrators and this has resulted in the increase in the budgetary allocations of the Ministry.

The Committee therefore recommends the sum of Three Hundred and Twenty-Five Million, Eight Hundred and Seventy Eight Thousand, Six Hundred and Fifty Nine Ghana Cedis (¢325,878,659) be approved for the Ministry of National Security for its activities for the 2017 financial year.

Respectfully submitted.

HON. DEREK ODURO

**CHAIRMAN** 

COMMITTEE ON DEFENCE &

INTERIOR

EDITH EDILYN ADJEI

CLERK

COMMITTEE ON DEFENCE &

**INTERIOR** 

