IN THE THIRD SESSION OF THE SIXTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA

REPORT OF THE COMMITTEE ON DEFENCE AND INTERIOR

ON THE

2016 BUDGET ESTIMATES

OF THE

MINISTRY OF THE INTERIOR

December 2015

REPORT ON THE DRAFT BUDGET ESTMATES FOR THE MINISTRY OF THE INTERIOR FOR THE FINANCIAL YEAR 2016

1.0 INTRODUCTION

1.1 The Budget Statement and Economic Policy of the Government for the 2016 financial year was presented to Parliament by the Hon. Minister of Finance and Economic Planning on Friday, 13th November, 2015 in accordance with Article 179(1) of the 1992 Constitution of Ghana.

The draft Budget Estimates of the Ministry of the Interior were accordingly referred to the Committee on Defence and Interior for consideration and report, pursuant to Orders 140(4) and 158 of the Standing Orders of the Parliament of Ghana.

1.2 The Committee met with the Hon. Minister for the Interior and Heads of Agencies under the Ministry, as well as officials of the Ministry of Finance, to thoroughly deliberate on the estimates for 2016, pertaining to the Ministry and its Agencies.

The Committee is grateful to the Hon. Minister and officials who acknowledged its invitation and attended upon it.

2.0 <u>REFERENCE DOCUMENTS</u>

Your Committee referred to the following documents during its deliberations:

- i. The 1992 Constitution of the Republic of Ghana
- ii. The Standing Orders of the Parliament of Ghana
- iii. The Budget Statement and Economic Policy of Government for the 2016 financial year.

3.0 MISSION OF THE MINISTRY OF THE INTERIOR

The Ministry of the Interior seeks to ensure the maintenance of peace, internal security and stability for accelerated socio-economic development.

- 3.1 The Ministry's mandate is implemented through the following agencies:
 - (a) Ghana Police Service (GP)
 - (b) Ghana Prisons Service (PS)
 - (c) Ghana National Fire Service (GNFS)
 - (d) Ghana Immigration Service (GIS)
 - (e) National Disaster Management Organization (NADMO) and
 - (f) Narcotics Control Board (NACOB)

Additionally, the Ministry has oversight responsibility over the:

- National Peace Council (NPC)
- Migration Unit (MU)
- o Ghana Refugee Board (GRB)
- o National Commission on Small Arms (NACSA) and
- o Gaming Commission (GC).

4.0 PERFORMANCE FOR 2015

- **4.1** For the year 2015, the Ministry of the Interior through its agencies among other things, maintained law and order, peace and stability. It sought to meet two (2) Policy Objectives of the Ghana Shared & Growth Development Agenda II (GSGDA II) under Transparent and Accountable Governance. These are:
 - (i) Improve internal security for human safety and protection.
 - (ii) Reduce recidivism and promote effective re-integration of ex-convicts.

The Ministry organised sensitization workshops for Private Security Organisations (PSOs) on their regulation. It conducted monitoring exercise on PSOs operations at the Central, Western & Greater Accra Regions of Ghana. The Arms Trade Treaty, Ghana Immigration Service, NADMO, NACOB Bills were presented to Parliament for consideration.

Table 1: PROGRAMMES AND SUB-PROGRAMMES

PROGRAM	SUB-PROGRAMMES	ORGANIZATION UNITS
P1:	General Administration	Headquarters
Management &	Finance	
Administration	Human Resources	
	Policy, Planning, Budgeting, Monitoring and Evaluation	
	Statistics, Research, Information and Public Relations	
P2: Conflict &	Small Arms and Light Weapons	National Commission on Small Arms
Disaster	Fire Management, Rescue and Extrication	Ghana National Fire Service (GNFS)
Management	Conflict Management	National Peace Council
	Disaster Risk Management	National Disaster Management
		Organization (NADMO)
P3: Crime	Custody of Inmates and Correctional Services	Ghana Prison Service
Management	Maintaining Law, Order and Crime Prevention	Ghana Police Service
	Narcotics and Psychotropic Substances Management	Narcotics Control Board (NACOB)
P4: Migration &	Border Security and Migration Service	Ghana Immigration Service (GIS) and
Refugee		Migration Unit
Management	Refugee Management	Ghana Refugee Board
P5: Gaming Regulation	Gaming Regulation	Gaming Board

Table 1.1 Staff-strength of the Sector

NO	ORGANISATIONAL UNIT	PROGRAMME / SUB-PROGRAMME	STAFF STRENGTH
1	Ministry (HQRS)	Management and Administration	98
	NACSA	Small Arms and Light Weapons	18
	Refugee Commission	Refugee Management	37
4	Gaming Commission	Gaming Regulation	11
	National Peace Council	Conflict Management	35
6	Ghana Police Service	Maintaining Law, Order and Crime Prevention	34,243
7	Ghana Prisons Service	Custody of Inmates and Correctional Services	5,578
8	Ghana National Fire Service	Fire Management, Rescue and Extrication	7,064
9	Ghana Immigration Service	Border Security and Migration Management	4,965
10	NADMO	Disaster Risk Management	7,300
11	Narcotics Control Board	Narcotics & Psychotropic Substances Management	534
12	TOTAL		59,883

4.2 Ghana Police Service

Security is a key variable in safeguarding good governance and sustaining development. In the year 2015, under the Maintaining Law, Order and Crime Prevention Sub-Programme, the Ghana Police Service:

- * expanded Police Visibility and Accessibility to all regional capitals and selected urban areas and deployed 1,900 personnel to 186 newly created duty points.
- * increased their involvement in traffic management and public engagement and expanded Highway Patrol through the establishment of 12 operational structures at major roads, to fight armed robbery.
- * created 309 police stations (75 Districts and 30 Divisions) across the country and strengthened the Marine Police Unit by procuring 33 boats for the Western, Greater and Eastern Regions, to secure our waters.
- * continued with the construction on the Police Hospital Expansion Project by the International Hospital Group (IHG), while the Intensive Care Unit at the Police Hospital has been completed and commissioned.

4.3 Ghana Prisons Service

The Ghana Prisons Service is mandated to ensure safe custody and welfare of prisoners and to undertake their reformation whenever practicable. Its major achievements in 2015 include:

- * Reduction in Prison Escapes: There has been reduction in Prison Escapes as a result of the implementation of pre-emptive security measures and intensification of vigilance. The Service recorded 11 Escapes compared to 15 escapes recorded in 2014.
- * reduction in recidivism (i.e. in re-offending): with the figure for recidivism dropping to 2.9% against 5.4% that was recorded in 2014.

- * completed the special court project under the 'Justice for all ' programme at the Nsawam Medium Security Prisons resulting in the release of One Hundred and Thirty-two (132) remand prisoners. This together with normal discharges has reduced the overcrowding rate from 48.16 to 44.4%.
- * provided inmates with skills training and formal education. It prepared and presented 17 candidates for the BECE and 34 candidates for the NVTI Exams.
- * improved the working conditions of Officers by renting private residential accommodation for 60% of its Staff.

4.4 Ghana National Fire Service

The Ghana National Fire Service exists to provide efficient and valued fire and rescue services, as well as to maintain and improve on public safety from fire and related emergencies. The Service set itself a target of reduction in the recorded incidence of fire outbreaks by 20% of the 2014 figure of 4,391 to 3,513 by December, 2015. The Service has however already responded to 3,922 fire outbreaks resulting in saving many lives and several properties running into millions of Cedis.

There is an improvement in time spent to respond to fire and other emergencies, with an average of between 10-15 minutes compared to previous years' response time of 20-30 minutes. The international standard is a response time of a maximum four of (4) minutes.

The Service carried out public education on fire safety and prevention on 104 Radio and Television programs, at 357 Market and lorry parks, 128 public institutions and other organizations.

4.5 Ghana Immigration Service

The Service is charged to ensure border integrity, monitor residence and employment status of foreigners (the right of abode). Highlights are:

- > Reduction in time spent in checking documents from 3 minutes in 2014 to 1 min. 45 sec. in 2015.
- > A total of One Hundred and Fifty (150) other nationals were repatriated to their respective home countries for flouting immigrations laws, whiles Two (2) others were deported from Ghana for various immigration offences.
- ➤ A total of Six Hundred and Fifty Seven Thousand, and Eight (657,008) travelers disembarked and Six Hundred and Seventy-Nine Thousand, Three Hundred and Ten (679,310) embarked through the approved Entry/Exit points. Out of the total, Ghanaians recorded 32.10% / 36.39%, ECOWAS travelers 25.08% / 21.86%, with other nationals recording 42.82%/ 41.75% as arrivals and departure percentages respectively.

4.6 National Disaster Management Organization (NADMO)

NADMO undertook the following activities during the year 2015:

- > attended to various fire incidents including domestic, market, industrial, gas, chemical explosions and Bush fires.
- > officially commissioned the WebEOC (National Emergency Operations Centre) Project.
- > undertook an intensive public awareness campaign on the causes and remedies of cholera and Ebola outbreaks.

4.7 Narcotics Control Board (NACOB)

In its bid to meet the set target of improvement in education, arrest and reported cases of drug trafficking and abuse levels, NACOB recorded a total of forty (40) narcotics drug arrest cases made up of thirty-six (36) males and four (4) females. A total weight of 801.813 kg was seized (including postal seizures) between January to September 2015 and seven (7) persons were convicted for drug offences.

The Commission undertook sensitization of 80 communities and media houses, 281 schools nationwide with audiences of 47, 567 and 44 faith-base institutions with audiences of 12, 525, on narcotics and psychotropic substances under the community based sensitization programme.

It counseled 450 drug addicts under the Counseling, Rehabilitation and Social-reintegration Programme.

4.8 National Commission on Small Arms

The Commission continued with Public Education and Sensitization on the dangers and impact of illicit arms and gun violence. It provided training for Ghana Police Service and the Armed Forces in Liberia on arms-marking and record keeping. It also captured the over 10,000 weapons that were marked into the database system installed at the Ghana Armed Force and installed another data base system at the Ghana Police Service awaiting capturing.

4.9 National Peace Council

The National Peace Council (NPC) in 2015 procured office accommodation for the headquarters and other Regional Offices. It organized capacity training for staff & stakeholders in the peace architecture to execute the mandate of NPC. It also:

- conducted research and Stakeholder engagements into new and emerging threats to peace and security (religious intolerance, Nomads and indigene conflicts etc) so as to effect positive attitude towards behavioral changes;
- in collaboration with the University of Cape Coast developed Training
 Manuals for building capacities of chiefs and religious leaders;
- * engaged political parties and other Stakeholders on strategies to ensure peaceful general elections.

4.10 Gaming Commission

The Commission conducted an inventory of all gaming machines in use in the country resulting in the discovery of 660 Slots Machines, 137 Tables and 67 Roulettes in use by Gaming Operators in Ghana.

The Commission has generated a total revenue of GH $\$ 2,995.446.06 as Non-Tax Revenue, representing 76.4% of the entire revenue of GH $\$ 3,223,762.00 generated in 2014. It has so far generated an additional USD $\$ 146,500.00.

Table 2.0 IGF ACTUALS FOR 2015 AS AT OCTOBER AND PROJECTIONS FOR 2016

0.400.4	Target for 2015	Actual	% of Target	IGF 2016
MDAs	GH¢	GH¢	GH¢	GH¢
MINT(HQ)	4,064,030.00	4,703,712.51	115.74	5,977,930.00
Gaming	4,100,000.00	2,995,446.08	73.05	15,400,000.00
Police	6,635,000.00	5,174,934.03	77.99	9,077,164.59
Prisons	24,840.00	33,925.90	136.06	40,906.00
GNFS	1,721,530.00	713,000.00	41.42	2,218,233.52
GIS	52,380,133.41	37,702,662.60	71.98	63,426,318.55
NACOB	149,260.00	98,900.00	66.30	179,185.00
Total	69,074,793.41	51,422,581.12	74.44	96,319,737.66

5.0 **OUTLOOK FOR 2016**

- 5.1 The Ministry is mindful of the year ahead being an election year and intends to work with all its agencies to ensure violent-free Presidential and Parliamentary elections in the country, by maintaining law and order before, during and after the elections. This calls for equipping the agencies under its purview to effectively forestall or in the event, bring situations under control. For the year 2016, it seeks to undertake among others, the following:
- (i) Ensure Law, Order & Crime Prevention, by striving to increase the Police-Citizen Ratio as well as achieve a reduction in crime level;
- (ii) Increase the number of front-line operatives in its Narcotics & Psychotropic Substances Management drive;
- (iii) Work hard to counter the proliferation of small arms and trafficking of illicit weapons.
- (iv) Undertake proper custody of Inmates so as to reduce recidivism;
- (v) Fire management to promote reduction in incidence of fire outbreaks;
- (vi) Increased Public awareness on peace and security
- **5.1.1** The Ghana Immigration Service intends to maintain a secured yet open border with our neighbours by ensuring greater enforcement of Immigration laws, so as to avoid any unhealthy influx to disturb the election process. It will encourage effective border patrol and revenue generation.
- **5.1.2** NADMO intends to strengthen Disaster Prevention and Response mechanisms and enhance social mobilization for disaster prevention so as to ensure significant reduction in numbers of victims.

5.2 ESTIMATES FOR FISCAL YEAR 2016

The Ministry of the Interior has been granted a total sum of One Billion, Three Hundred and Seventy Million, Four Hundred and Eighty Eight Thousand, and Six Hundred and Fifty Six Ghana Cedis (GH¢1,370,488,656.00) for the 2016 financial year, made up of a GoG component of GH¢1,316,160,582.00, IGF of GH¢31,403,958.00 and GH¢22,924,116.00 from Donor Partners.

Table 3.0 2016 PROGRAMME ALLOCATION OF FUNDS FOR THE MINISTRY OF THE INTERIOR

PROGRAM	GOG	IGF	DONOR	TOTALS GH¢
MGT & ADMIN				44.640.500.00
	3,869,469.00	-	10,749,054.00	14,618,523.00
CONFLICT &			0 774 0 000 00	277 (22 100 00
DISASTER MGT	268,914,102.00	-	8,719,088.00	277,633,190.00
CRIME MGT				0.40.454.040.00
	933,446,254.00	6,569,090.00	3,455,974.00	943,471,318.00
MIGRATION &				105 ((0 797 00
REFUGEE MGT	109,930,757.00	15,739,030.00	-	125,669,787.00
GAMING				0.205.020.00
REGULATION	-	9,395,838.00	-	9,395,838.00
TOTALS	1,316,160,582.00	31,403,958.00	22,924,116.00	1,370,488,656.00

Table 3.1
BREAKDOWN OF BUDGETARY ALLOCATION OF GH¢ 1,370,488,656.00 TO MINISTRY AND ITS AGENCIES

No.	Agency	Allocation GH¢	No.	Agency	Allocation GH¢
1.	Headquarters	3,869,469.00	7.	NAT. PEACE COUNCIL	1,307,070.00
2.	NACOB	14,135,559.00	8.	POLICE SERVICE	804,989,445.00
3.	NCSA	798,538.00	9.	PRISON SERVICE	135,095,368.00
4.	NADMO	89,455,585.00	10.	GNFS	186,071,997.00
5.	REFUGEE BOARD	709,823.00	11.	GIS	124,659,964.00
6.	GAMING COMMISSION	9,395,838.00			

able 3.2 MINISTRY OF INTERIOR'S DISTRIBUTION OF 2016 CEILING

MDAs	COMPENSATION OF EMPLOYEES	GOODS & SERVICES	ASSETS		IG	iF	DONOR	TOTAL
	OF EMPLOTEES	SERVICES	7,002,0	CE	G&S	ASSETS	Dome.	
VINT (HQRS)	2,369,469.00	1,500,000.00	0					3,869,469
NACSA	398,538.00	400,000.00						798,538
GRB	459,823.00	250,000.00	0					709,823
3C	0	0	0	1,371,787	1,779,533	6,244,518		9,395,838
NPC	807,070.00	500,000.00	0					1,307,070
GP	779,328,865.00	5,000,000.00	0		6,455,552		14,205,028	784,328,865
PS	128,070,830.00	7,000,000.00	0		24,538			135,070,830
GNFS	172,800,116.00	4,302,793.00	0				8,719,088	177,102,909
GIS	109,070,934.00	150,000.00	0		9,265,251	6,173,779		109,220,934
NADMO	86,455,585.00	3,000,000.00	0					89,455,585
NACOB	13,346,559.00	700,000.00	0		89,000			14,046,559
GRAND TOTAL	1,293,107,789.00	23,052,793.00	0	1,371,787	17,613,874	12,418,297	22,924,116	1,370,448,656

6.0 OBSERVATIONS

The Committee observed that the duty of ensuring peace, safety, security and stability is so vital that it can not be taken for granted. Any disruption of peace in the country will definitely throw our development agenda out of gear.

- **6.1** The Committee observed that the Ministry and its Agencies were challenged with operations in 2015 due to:
 - (i) Inadequate budgetary allocation as well as late releases and non-releases of funds even when approved. This does not enable the Ministry and its Agencies to deliver on their mandates.
 - (ii) Low Percentage of Retention and Non-Retention of Internally Generated Funds (IGF) by most of the Agencies.
 - (iii) Inadequate office and residential accommodation for most of the Agencies. Of worry is the situation with the uniformed men who in some instances have to be accommodated by the very civilians they have to hold in check.
 - (iv) Inadequate operational vehicles and other logistics. The Immigration Service has had to fall on sister agencies at the border in its bid to patrol the borders or pursue illegal immigrants. Those with vehicles complain of inadequate supply of fuel.
 - (v) Absence of informant and intelligence gathering system for intelligence on illicit arms trafficking or gunrunning due to lack of funds.

Table 4.0 Breakdown of GoG, IGF and DP Components to Agencies

AGENCIES	GoG	IGF	DONORS	TOTAL
HEADQUARTERS	3869469	0	0	3869469
Ghana POLICE SERVICE	784328865	6455552	14205028	804989445
Ghana PRISONS SERVICE	135070830	24538	0	135095368
Ghana NATIONAL FIRE SERVICE	177352909	0	8719088	186071997
Ghana IMMIGRATION SERVICE	109220934	15439030	0	124659964
NARCOTICS CONTROL BOARD	14046559	89000	0	14135559
COMMISSION ON SMALL ARMS	798538	0	0	798538
NADMO	89455585	0	0	89455585
Ghana REFUGEE BOARD	709823	0	0	709823
GAMING COMMISSION	0	9395838	0	9395838
NATIONAL PEACE COUNCIL	1307070	0	0	1307070
TOTAL	1,316,160,582	31,403,958	22,924,116	1,370,488,656

Table 4.1 Percentage breakdown of GoG, IGF and DP Components to Agencies

AGENCIES	% of GoG	% of IGF	% of DP	% of Total
	Component	Component	Component	Budgetary
		~		allocation
TOTAL	100.00%	100.00%	100.00%	100.00%
HEADQUARTERS	0.29%	0.00%	0.00%	0.28%
Ghana POLICE SERVICE	59.59%	20.56%	61.97%	58.74%
Ghana PRISONS SERVICE	10.26%	0.08%	0.00%	9.86%
Ghana NATIONAL FIRE SERVICE	13.48%	0.00%	38.03%	13.58%
Ghana IMMIGRATION SERVICE	8.30%	49.16%	0.00%	9.10%
NARCOTICS CONTROL BOARD	1.07%	0.28%	0.00%	1.03%
COMMISSION ON SMALL ARMS	0.06%	0.00%	0.00%	0.06%
NADMO	6.80%	0.00%	0.00%	6.53%
Ghana REFUGEE BOARD	0.05%	0.00%	0.00%	0.05%
GAMING BOARD	0.00%	29.92%	0.00%	0.69%
NATIONAL PEACE COUNCIL	0.10%	0.00%	0.00%	0.10%

6.2 Election years are usually characterized by higher levels of agitations and unrests. In order to sustain peace in 2016, before, during and after the elections, it is very crucial to provide adequate resources for our security agencies. This way, they will be equipped to first of all monitor and detect criminal or dissident activities, and thereafter effectively counteract any untoward activity that will affect our peace and security as a nation.

Table 4.2 GoG BUDGETARY COMPONENT

AGENCIES	EMPLOYEE COMPENSATION	GOODS & SERVICES	TOTAL
HEADQUARTERS	2369469	1500000	3869469
GHANA POLICE SERVICE	779328865	5000000	784328865
GHANA PRISONS SERVICE	128070830	7000000	135070830
GNFS	172800116	4552793	177352909
GIS	109070934	150000	109220934
NACOB	13346559	700000	14046559
SMALL ARMS	398538	400000	798538
NADMO	86455585	3000000	89455585
GHANA REFUGEE BOARD	459823	250000	709823
GAMING COMMISSION	0	0	0
NATIONAL PEACE COUNCIL	807070	500000	1307070
TOTAL	1,293,107,789	23,052,793	1,316,160,582

6.3 Out of the GH¢ 5,000,000.00 allocated to Ghana Police Service for Goods and Services will be used as follows:

(i) Interpol contribution

-GH¢ 200,000.00

(ii) Payment of residential accommodation

-GH¢ 3,800.00

(iii) Payment of office accommodation

-GH¢ 1,000,000.00

This indicates that the core activities involving Crime Management (the day to day running of the Service) has not been provided for.

Budget estimate for Rent payments for 2016 stands at GH¢15,300,000.00.

No provision has been made for Assets. This means that the 27 on-going projects for residential and office accommodation will be halted.

- **6.4** The Ministry and its agencies will need an additional budget allocation to effectively run its affairs.
- **6.4.1** Ghana Prisons Service will require extra GH¢ 25,966,504.31 to meet its outstanding commitments.

Outstanding arrears are as follows:

Food Ration - 6,920,000.00

Vehicle Maintenance - 256,786.65

Medical Bills - 1,016,988.20

Utilities - 12,885,409.89

Rent - 3,559,858.44

Foreign Travels - 224,000.00

Indebtedness to POWEF - 1,103,461.13

TOTAL - GH¢ 25,966,504.31

- **6.4.2** The Ghana National Fire Service will require additional funding of Gh¢178,996,722.50 to carry out the following activities:
 - Conduct public education and inspect public buildings,
 - launch bush fire education in selected districts,

* acquire and install Local Area Network and communication equipment for 157 fire tenders,

* acquire Rapid Intervention Vehicles for extrication services.

Install early warning systems in Ministries and Assemblies.

7.0 <u>CONCLUSION</u>

The Committee, after careful examination of the draft estimates is of the view that the level of budgetary allocation for the Ministry of the Interior unfortunately remains far from adequate. If Ghana is to continue to enjoy accelerated socio-economic development and growth, it is important that we place premium on protection of human life and property.

It is therefore imperative that the budgetary allocation is reviewed with the urgency that it deserves to improve the effectiveness and efficiency of the Ministry and its Agencies.

This notwithstanding, the Committee recommends to the House for approval, the total budgetary allocation of **One Billion**, **Three Hundred and Seventy Million**, **Four Hundred and Eighty Eight Thousand**, **and Six Hundred and Fifty Six Ghana Cedis (GH¢1,370,488,656.00)** made to the Ministry of the Interior for the financial year ending 31st December 2016.

Respectfully submitted,

HON. FRITZ F. BAFFOUR CHAIRMAN, COMMITTEE ON DEFENCE & INTERIOR

GLORIA SARKU KUMAWU CLERK, COMMITTEE ON DEFENCE & INTERIOR

DECEMBER 2015

