IN THE SECOND SESSION OF THE EIGHTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA



REPORT OF THE PUBLIC ACCOUNTS COMMITTEE ON THE REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF DISTRICT ASSEMBLIES FOR THE FINANCIAL YEAR ENDED 31ST DECEMBER 2018

1.0. INTRODUCTION

The Report of the Auditor-General on the Accounts of District Assemblies for the financial year ended 31st December, 2018 was presented to the House by the Majority Chief Whip, Hon. Frank Annoh Dompreh on behalf of the Majority Leader, on Wednesday, 2nd February, 2022 and was referred to the Public Accounts Committee (PAC) for examination and report to the House in accordance with Order 165(2) of the Standing Orders of the Parliament of Ghana.

The audit was undertaken in accordance with Article 187 of the 1992 Constitution of the Republic of Ghana, which mandates the Auditor-General to audit the Public Accounts of Ghana and all public offices, institutions, and organizations and report to Parliament.

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2.0. ACKNOWLEDGEMENT

To consider the Report, the Committee met with the Chief Executive Officers of all the MMDAs and their technical staff as well as officials of the Audit Service. The Committee is grateful to them for their enormous inputs and support.

3.0. REFERENCE

The Committee was guided in its deliberations by the following legal Instruments:

- i. The Constitution of the Republic of Ghana, 1992
- ii. The Standing Orders of the Parliament of Ghana
- iii. The Public Financial Management Act, 2016 (Act 921)
- iv. The Public Procurement Act 2003 (Act 663)
- v. The Public Procurement (Amendment) Act 2016 (Act 914)
- vi. The Audit Service Act, 2000 (Act 584)
- vii. The Internal Audit Agency Act, 2003 (Act 658)
- viii. The Income Tax Act 2015 (Act 896)
- ix. The Value Added Tax Act, 2013 (Act 870)
- x. Local Government Act, 1993 (Act 462)
- xi. The Financial Administration Regulations 2004 (L.I. 1802)
- xii. Financial Memoranda for District Assemblies
- xiii. Guidelines on the Utilisation of Internally Generated Funds

4.0. PURPOSE OF THE AUDIT

The purpose of the audit was for the Auditor-General to express his opinion on whether the financial statements of MMDAs is a true and fair reflection of their financial positions and whether expenditures were done in line with existing public financial management legislations.

The Auditor-General also sought to ascertain the extent of compliance with applicable laws and guidelines regulating public financial management in general and the utilisation of the Internally Generated Funds of the various, Metropolitan, Municipal and District Assemblies in particular.

5.0. METHODOLOGY

In undertaking this exercise, the Committee received both oral and written submissions from the officials of all the MMDAs indicted by the Auditor-General. Status Report on the findings and implementation of the recommendations of the Auditor-General was also presented to the Committee by Officials of the Audit Service from the Regional and District Offices of the Auditor-General.

6.0. SUMMARY OF AUDITOR-GENERAL'S REPORT

The Auditor-General in pursuit of his mandate under Article 187 (2) of the 1992 Constitution of Ghana and Section 84 of the Public Financial Management Act, 2016 (Act 921), the Audit Service has audited the accounts of the 240 Metropolitan, Municipal and District Assemblies for the financial year ended, 31st December, 2018.

Twelve (12) Assemblies were unable to submit their financial statements by the statutory deadline of 28th February, 2018. The Auditor-General, therefore, relied on the accounting records of the twelve Assemblies for the audit.

The Auditor-General conducted audits on the accounting records and operations of 240 Assemblies. Two (2) newly created Assemblies, Ahafo Ano South East and Juabeng, in the Ashanti Region were not audited during the period under review.

The Auditor-General was guided by International Standards of Auditing including the International Organisation of Supreme Audit Institutions (INTOSAI) and English-Speaking Sub-Group of the African branch of International Standards of Auditing as well as International Organisation of Supreme Audit Institutions (AFROSAI-E) auditing standards. The Auditor-General also followed the Section 13 of the Audit Service Act, 2000 (Act 584). The Auditor-General set out to ascertain whether:

- a. the accounts of all MMDAs have been properly kept;
- all public monies collected have been fully accounted for, and rules, regulations and procedures are sufficient to provide effective check on the assessment, collection and proper allocation of revenue;
- c. monies have been expended for the purposes for which they were appropriated and expenditures made as authorised;
- d. essential records were maintained and the rules and procedures applied were sufficient to safeguard and control public assets;
- e. programmes and activities of the Assembly have been undertaken with due regard to Economy, Efficiency and Effectiveness in relation to the resources used and the results achieved; and
- f. to ascertain the extent of compliance with applicable laws regulating public Financial Management in Ghana.

At the end of the audit, the Auditor-General identified extensive weaknesses and deficiencies in the internal controls in the operations of the Assemblies. There is also pervasive non-compliance with existing Legislative Instrument and Frameworks, Managerial lapses and Weak monitoring procedures at both ministerial, managerial and legislative levels of the Assemblies. The lapses were identified under Cash Irregularities, Contract, Procurement and Stores, and Tax Irregularities.

These deficiencies created avenues for some officials to mismanage resources of the Assemblies to a financial value of **GH¢29,737,230.17**. A summary of the irregularities is presented in Table 1.

Table 1. Summary of Irregularities

Type of Irregularity	No. of	Cash Value	% of
	MMDAs	(GH¢)	Irregularity
	Involved		
Cash Irregularity	207	26,397,410.07	88.77
Procurement and Store	18	573,915.10	1.93
Irregularities			
Payroll Irregularities	26	327,005.44	1.09
Statutory Tax and Deduction	41	807,525.92	2.71
Irregularities			_
Contract Irregularities	4	1,631,646.64	5.48
Unaccounted GCRs/Other	23		
value Books			
Total	319	29,737,230.17	100

The Auditor-General attributed the pervasive infractions to the failure of the Ministry of Local Government, Rural Development and Decentralisation to implement the admonitions and recommendations in the previous reports of the Auditor-General. He urged the Minister to ensure that all the recommendations in this report are implemented to improve upon and raise the standard of financial administration in the Assemblies.

To address the issue of Cash Irregularities, the Auditor-General recommended that, in the absence of supporting documents to authenticate the propriety of payment vouchers, the District Coordinating Directors and District Finance Officers involved should account for the funds involved. All unretired imprests should be treated as advances to the imprest holders and recovered accordingly.

On Contract Irregularities, the Auditor-General recommended that the Assemblies should immediately address the issue of abandoned projects, ensure that payments are made only based on certificates which have been duly certified by engineers and supported by Monitoring Reports. He also recommended that any official found culpable for contract irregularities that have occasioned loss to the Assembly must be surcharged.

To control Procurement Irregularities, it was recommended that strict compliance with relevant regulations on procurement and stores management should be applied. The Auditor-General also urged strict compliance with the Public Financial Management rules to avoid penalties for delay in the remittance of taxes and failure to withhold taxes. He further recommended that any official whose actions or inactions cause a tax penalty to the Assemblies should be surcharged with the amount.

7.0. ERRORS AND OVERSTATEMENT

The Committee noted that the total value of irregularities in the Auditor-General's report was overstated by GH¢47,040.00. This brings the total infraction down to GH¢29,690,190.17 from GH¢29,737,230.17 as stated in the Auditor General's report. The overstatement is in the following areas.

Table 2: Overstatement in the 2018 Auditor-Generals Report

Total				47,040.00	0.00	47,040.00
District Asse	embly	d Value Boo	ok			
Akatsi	South	Unaccount	е	40,000.00	0.00	40,000.00
District Asse	embly					
Akuapem	South	Unpaid Ren	t	7,040.00	0.00	7,040.00
				(GH¢)		
				Report		
				General's		(GH¢)
				Auditor-	(GH¢)	Statement
				in the	Irregularity	Under
		Irregularity		Irregularity	Value of	ment /
MMDA		Nature	of	Value of	Actual	Overstate

The error affected the value of irregularities regarding unpaid rent and unaccounted value Books as identified by the Auditor-General. The adjusted irregularities are as follows:

Table 3: Adjusted Summary of Irregularities in the 2018 Report of the Auditor-General on the Accounts of MMDAs.

S	Type of	Value per Auditor-	Overstatem	Adjusted
N	Irregularity	General's Report	ent	Irregularitie
		2018	(GH¢)	s
		(GH¢)		(GH¢)
1	Cash	26,397,410.07	47,040.00	26,350,370.
	Irregularities			07
2	Stores/Procure	573,915.10	0.00	573,915.10
	ment			
	Irregularities			
3	Payroll	327,005.44	0.00	327,005.44
	Irregularities			
4	Tax Irregularities	807,525.92	0.00	807,525.92
5	Contract	1,631,646.64	0.00	1,631,646.6
	Irregularities			4
	Total	29,737,230.17	47,040.00	29,690,190.
				17

8.0. STATUS OF IMPLEMENTATION OF AUDITOR-GENERAL'S RECOMMENDATIONS

The Committee noted that a number of the infractions uncovered by the Auditor-General had been addressed by the Assemblies prior to appearance before the Committee.

At the time of Committee sitting, affected Assemblies had either regularised the transactions or refunded monies expended without due regard to laid down regulations. A total amount of GH¢28,386,771.40 or 95.61% out of a total infraction of GH¢29,690,190.17 was resolved leaving a balance of GH¢1,303,418.77 or 4.39%) unresolved. Table 2 show a summary of resolved and outstanding issues at the time of Committee sittings.

Table 4: Resolved and Outstanding Irregularities

Type of Irregularity	Cash Value (GH¢)	Amount Resolved (GH¢)	Amount Outstanding (GH¢)	% of Irregulariti es Resolved
Cash Irregularity	26,350,370.07	25,817,267.01	533,103.06	97.94
Procurement and Store Irregularities	573,915.10	468,522.14	105,392.96	81.64
Payroll Irregularities	327,005.44	194,992.74	132,012.70	59.64
Statutory Tax and Deduction Irregularities	807,525.92	736,853.00	70,672.92	91.25
Contract Irregularities	1,631,646.64	1,169,409.51	462,237.13	71.67
Unaccounted GCRs/Other value Books	1,035 GCRs	898 GCRs	137 GCRs	86.76
Total	29,690,190.17	28,386,771.40	1,303,418.77	95.61

NB: GCR means General Counterfoil Receipt

The Committee further noted that the infractions were resolved through direct cash refunds/payments, presentation of supporting documents to authenticate payments and general compliance with financial management rules and regulations as recommended by the Auditor-General.

The Committee recommended that outstanding amounts should be recovered from the officers involved. The Committee also recommends sanctions for officers whose actions or inactions resulted in the malfeasance notwithstanding whether the malfeasance was rectified or not in accordance with Regulation 8(4) of the Financial Administration Regulations. The unresolved irregularities relates to the following MMDAS:

9.0. <u>UNRESOLVED AUDIT ISSUES, COMMITTEE'S OBSERVATIONS AND RECOMMENDATIONS</u>

At the end of the Committee sitting the following issues remains unresolved:

10.1. Unsupported Payments - GH¢2,188,207.61

Forty-eight (48) Metropolitan, Municipal and District Assemblies (MMDAs) made payments totaling GH¢2,188,207.61 but failed to support the expenditure with requisite documents such as invoices and receipts to authenticate the payments. The Auditor-General recommended a recovery of the amount involved from the District Coordinating Directors and Finance Officers.

However, the Committee was informed during its Sitting that, the payments vouchers amounting to GH¢2,094,476.41 had been supported with the relevant documents to authenticate the payments leaving an outstanding amount of GH¢93,731.20 in the name of the following Assemblies:

	Total -	-0	GH¢93,731.20
	6. Bole District Assembly		GHØ58,333.00
	5. Zabzugu District Assembly	-	GH¢10,207.20
	4. Wasa Amenfi Central District Assembly	9 <u>44</u>	GHØ501.00
1	3. Suaman District Assembly	-	GHØ8,620.00
1	2. Shama District Assembly	9 22	GHØ1,120.00
	 Ga East Municipal Assembly 	1	GHØ14,950.00

The Committee recommended the recovery of the outstanding amounts from the Coordinating Directors and Finance Officers of the respective Assemblies.

10.2. Rent Arrears -GH¢644,621.79

Nineteen (19) Assemblies failed to recover rent amounting to GH¢644,621.79 in contravention of Regulation 2 of the Financial Administration Regulations, 2004 (L.I. 1802)

The Auditor-General recommended the recovery of the rent arrears at source from the salaries and other cash entitlements of the defaulters. At the time of the committee sitting, an amount of GH¢514,203.00 was recovered by fifteen (15) Assemblies leaving an outstanding amount of GH¢130,418.79 in the name of the following Assemblies:



Table 5: Outstanding Rent Arrears

ASSEMBLY	AMOUNT	Recovery	OUSTANDING
	(GH¢)	(GH¢)	AMOUNT
			(GH¢)
Kasena Nankana Municipal	119,240.00	85,430.00	33,810.00
Assembly			
Adansi Asokwa District	54,608.79	9,430.00	45,178.79
Assembly			
Kpando Municipal Assembly	22,810.00	10,000.00	12,810.00
Abura, Asebu-Kwamankese	44,820.00	6,200.00	38,620.00
District Assembly			
Total	241,478.79	111,060.00	130,418.79

The Committee recommended that, the outstanding rent should be recovered from salaries of the defaulters. The Committee further urges the Ministry of Local Government, Rural Development and Decentralisation (MLGRD) to take steps to ensure source deduction of rent from salaries of staff of MMDAs who occupy official bungalows and enable the Assemblies accrue enough income to maintain the buildings.

10.3. Failure to Collect Revenue Due GH¢7,402,566.58

Contrary to Regulations 2 and 17 of the Financial Administration Act (FAR), 2004 and Section 96 of the Public Administration Management (PFM), Act, 2016), Twenty-Seven (27) MMDAs failed to collect revenue due to a tune of GHØ7,402,566.58. The Auditor-General recommended a full recovery of the outstanding amount from the defaulters.

At the Committee Sitting, revenue amounting to GH¢7,177,535.80 was recovered by twenty-two MMDAs leaving an outstanding amount of GH¢225,030.78 in the name of:

	Total	¥	GHØ 225,030.78
5.	Ketu North Municipal Assembly	-	GHØ 41,261.30
4.	Akatsi South District Assembly	. =	GHØ 5,818.76
3.	Nzema East Municipal Assembly	: =	GHØ 42,000.00
2.	Shama District Assembly	=	GHØ116,060.72
1.	Atebubu Amantin Municipal Assembly	-	GHØ 19,890.00

The Committee recommended that the outstanding amount should be recovered from the defaulters by the Assemblies involved without delay.

10.4. Unaccounted Revenue - GHØ1,069,788.61

It was revealed at the end of the Audit that 30 MMDAs could not account for revenue to a tune of GH¢1,069,788.61, which is in contravention of the Regulation 15 of the Financial Administration Regulation, 2004 (L.I. 1802). However, the Committee noted during the hearing that in compliance with the Auditor-General's recommendations, a total amount of GH¢1,006,656.61 has been recovered leaving an outstanding amount of GH¢63,132.00 in the name of the following Assemblies:

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	Total	:•	GH¢63,132.00
6.	Ellembele District Assembly	-	GHØ11,227.00
5.	Keta Municipal Assembly	=	GHØ 1,256.00
4.	South Tongu District Assembly	_	GHØ2,566.00
3.	Tain District Assembly	-	GHØ14,102.00
2.	Ahafo Ano South West District Assembly	-	GH¢1,325.00
1.	Asante Akim Central Municipal Assembly	-	GHØ32,656.00

The Committee recommended that the outstanding amount be recovered by the Coordinating Directors and Finance Officers of the Assemblies involved from the Officers involved.

10.5. Unpresented Payment Voucher- GHØ151,736.52

The audit disclosed that management of Ten (10) MMDAs failed to present 123 Payment Vouchers with a total face value of GH¢151,736.52 for audit in contravention of Section 11 of the Audit Service Act, 2004 (Act 584). The Auditor-General attributed the anomaly to the deliberate attempt by Finance Officers to supress funds of the Assembly. He recommended that the amount should be recovered from the Coordinating Directors and the Finance Officers of the respective Assemblies.

The Committee noted that 109 Payment Vouchers amounting to GH¢130,945.51 were presented for audit leaving 14 PVs with face value of GH¢ GH¢20,791.01 in the names of Nzema East Municipal Assembly (12 PVs with face value of GH¢10,791.01) and Ahafo Annor South District Assembly (2 PVs with face value of 10,000) unpresented.

The Committee recommends that the face value of the PVs should be recovered from the Coordinating Directors and the Finance Officers who supervised the transactions and authorised the payments.

10.6. Unpresented /Unaccounted Value Books GH¢95,850.00

The audit disclosed that Twenty-Three (23) Assemblies failed to account for four hundred and Sixty-Seven (467) value books, Five Hundred and Thirty-Nine (539) market tickets and Twenty-Nine lorry park tickets in contravention of Regulation 15 of FAR, 2004 (L.I. 1802). The Auditor-General recommended the recovery of the face value of the General Counterfoil Receipts (GCRs) and market tickets from the Revenue Collectors.

The Committee was informed during the Sitting that, Four Hundred and Nineteen (419) GCRs have been recovered in compliance with the recommendation of the Auditor-General, leaving Forty-Eight (48) GCRs and Eighty-Nine Market tickets in the names of the following Assemblies outstanding:

Table 6: Outstanding Unpresented Value Books

Assembly	No. of	No.	of	Responsible
	GCRs	Market		Officer
		Ticket		
Ellembele District	13	-		Mr. Samuel
Assembly				Quaicoe
Sekondi Takoradi	3			
Municipal Assembly				
North Dayi District	7			
Assembly				
Birim South District	14			
Assembly				
Tain District Assembly	11	89		
Total	48	89		

The Committee recommends the recovery of the face value of the 48 GCRs and 89 Market tickets from the Finance Officers and the Revenue Collectors responsible.

10.7. Abandoned Projects-GHØ1,293,038.77

The audit revealed that three Assemblies made payments totalling GHz1,293,038.77 to various contractors for seven (7) projects awarded between 2011 and 2012 but the projects remained abandoned. However, the Auditors confirmed during the Committee hearing that three (3) of the projects have been completed leaving the following four (4) projects outstanding in the name of the Kumasi Metropolitan Assembly at various levels of completion:

Table 7: Outstanding Abandoned Projects

PROJECT DESCRIPTION	AMOUNT	LEVEL OF
	(GH¢)	COMPLETION
Construction of 1No. 3-unit KG	85,006.93	On-going
Block with auxiliary facilities at		
Apramang M/A/Primary at Apram		
Construction of 1 No. 6-unit	162,000.00	On-going
classroom Block with auxiliary		
facilities at Fankyenebra Basic		
School		
Construction of 1st Phase (ground	79,675.00	On-going
floor) of 1 No.2 storey Library		
Complex at State Experimental at		
Redge Nhyiaeso	v	
Construction of 1 No. 6-Units	135,555.20	On-going
Classroom Block at Abrepo		

In a related development Four (4) projects awarded by Ellembele District Assembly, and Jaman North District (1 project) for which a total contract sum of GHØ338,607.87 was paid to be completed between 2015 and 2016, were still not uncompleted at the time of the audit.

However, at the time of the Committee Sitting, it was noted that three (3) of the projects have been completed leaving one project (Construction of administration block at Nkroful) uncompleted in the name of Ellembele District Assembly. The Committee was informed that the delay was due to lack of funds and the failure of the Assembly to ensure that existing projects were completed before new ones were awarded.

The Committee recommended to Management to prioritise the projects of the Assemblies (Ellembele District and the Kumasi Metropolitan Assemblies) to allocate funds to complete the abandoned and delayed projects before awarding new projects.

10.9. Unearned Salary - GH@327,005.44

The audit disclosed that Twenty-six (26) MMDAs failed to recover unearned salaries from separated staff amounting to GHz327,005.44 in contravention of Regulation 297 of the Financial Administration Regulations (FAR), 2004 (L.I. 1802). The Auditor-General recommended that the unearned salary should be recovered from the separated staff and receiving banks or in default, the Coordinating Directors, the Finance Officers and the Validators should be made to refund the amount.

However, it was noted during the hearing that a total amount of GHZ203,992.74 had been recovered in compliance with the recommendation of the Auditor-General, leaving an outstanding amount of GHZ123,012.70 in the name of the following Assemblies and individuals:

Table 8: Outstanding Unearned Salaries

MMDA	NAME OF	AMOUNT	AMOUNT	OUTSTANDING
	SEPARATED STAFF	(GHØ)	RECOVERED	(GH¢)
			(GH¢)	
Nkoranza	Agyei Yaw Nana	3,533.07	0.00	3,533.07
South District	Martin Wiafe	1,768.52	0.00	1,768.52
Tain District	Mutala Wakaso	11,865.78	0.00	11,865.78
Wenchi	Eric Asiedu	5,587.35	0.00	5,587.35
Municipal				
Twifo Atti	3 unidentified Staff	34,588.01	0.00	34,588.01
Morkwa				
District			14	
New Juaben	3 unidentified	16,234.93	0.00	16,234.93
South	Staaff			
Municipal				
Keta	Regina A. Faidor	9,898.20	0.00	9,898.20
Municipal	Agnes A. Ame	7,808.88	0.00	7,808.88
K	deka			
	Gakpleazi Kabu-	2,646.16	0.00	2,646.16
12	Tetteh			
	Felix Zavor	2,053.47	0.00	2,053.47

Johnson 3,774.96 0.00 3,774.96 **Agbematsor** Emily Tamakloe 1,778.32 0.00 1,778.32 Matthew K. 6,955.41 0.00 6,955.41 Adafleagbe Albert T. K. 5,591.56 5,591.56 0.00 Amewovi Promise Kwaku 6,103.58 6,103.58 0.00 Adjetey Delanyo Quist 1,424.50 0.00 1,424.50 Mpohor 1 Unidentified Staff 1,750.00 350.00 1,400.00 District Total 123,362.70 350.00 123,012.70

The occurrence of unearned salaries implies that Validation Officers are not performing their functions effectively. Additionally, the Committee noted instances of delays and laxity on the part of the Officials of Controller and Accountant General's Department to act timeously to delete names of separated staff upon notification.

The Committee recommends to the Coordinating Directors and the Finance Officers of the MMDAs involved to recover all outstanding amounts from the officers concerned, failing which the Spending officers should be surcharged.

Furthermore, all beneficiaries who failed to refund the unearned salaries should be reported to the police for prosecution. Compliance of this directive should be made through the Status Report to the Committee through the Auditor-General.

10.11. Uncompetitive Procurement-GH¢105,455.96

Five (5) Metropolitan, Municipal and District Assemblies (MMDAs) procured goods and services totalling GH¢105,455.96 without sourcing for alternative quotations from different sources in contravention of Section 20 of the Public Procurement (Amendment) Act, 2016, (Act 914). The Auditor-General, in addition to urging MMDAs to ensure strict compliance with the Public Procurement Act, also recommended that the Coordinating Directors and the Finance Officers who supervised the transactions should be sanctioned in accordance with Section 51 of the Public Procurement (Amendment) Act, 2016 (Act 914).

The Committee is of the view that, most corruptions in the public sector are procurement related and that the state loses substantial resources through the breach of the procurement laws. The Committee recommended that, the officers who supervised the transactions in the Assemblies should be sanctioned in accordance with the sanctions regime as stipulated in the Public Procurement Act to serve as deterrent to other public officers. In this regard, the Committee recommends to the Attorney-General to take frantic steps to prosecute the officers who supervised the procurement activities in these institutions in accordance with Section 51 of the Public Procurement (Amendment) Act, 2016 (Act 914).

Table 9: List of Assemblies Recommended for Prosecution for Procurement Breaches

S/N	ASSEMBLY	AMOUNT (GH¢)
1.	Bekwai Municipal	33,800.00
2.	Asunafo South District	6,295.53
3.	Sunyani Municipal	25,003.42
4.	Tano North Municipal	10,664.76
5.	Bawku Municipal	29,629.25
Tota		105,392.96

10.12. Failure to Withhold and Remit Taxes - GH¢293,049.59

Section 117 of the Income Tax Act, 2015, Act 896 states, among others, that a withholding agent who fails to withhold tax in accordance with this provision shall pay the tax that should have been withheld in the same manner and at the same time as tax that is withheld. Contrary to this provision of the Regulations, the Committee noted that fourteen (14) Assemblies failed to withhold taxes amounting to GH¢193,605.21.

In a related development, eight (8) Assemblies failed to remit taxes amounting to GH¢99,444.38 to the Commissioner General of the Ghana Revenue Authority in contravention of Section 116 and 117 of the Income Tax Act, 2015 (Act 896).

The Auditor-General recommended that the Coordinating Directors and the Finance Officers of the Assemblies involved should take steps to recover the taxes from the suppliers and remit the unremitted taxes to the Commissioner General failing which they should be held personally liable for the recovery of the taxes lost.

The Committee observed at its sitting that thirteen (13) of the Assemblies have recovered a total of GH¢173,565.70 from the suppliers and remitted same to the Commission-General in compliance with the recommendations of the Auditor-General leaving a balance of GH¢20,039.51 in the name of Ellembele District Assembly. Additionally, except an amount of GH¢11,077.59 outstanding Unremitted Taxes in the name of Ellembele District Assembly, all the Assemblies cited for this infraction have taken steps to remit the taxes to the Commissioner-General in accordance with the audit recommendations.

The Committee recommends that the Coordinating Director and the District Finance Officer of the Assembly be personally held liable to remit the outstanding taxes not deducted and taxes not remitted amounting to GH¢31,117.10 to the Commission.

10.13. Non-payment of SSNIT Contribution Payroll- GHØ436,369.94

The Audit disclosed that thirteen (13) MMDAs failed to remit a total amount of GHØ436,369.94 being casual worker's Social Security Fund (SSF) contribution to Social Security and National Insurance Trust (SSNIT), in contravention of Sections 63 and 64 of the Pensions Act, 2008 (Act, 766). As a result, three Assemblies paid a penalty of GHØ3,279.17 to SSNIT. The Auditor - General recommended that the Assemblies involved should pay the worker's SSF contributions to SSNIT and the Coordinating Directors and Finance Officers should refund the penalty charges of GHØ3,279.17 to the respective Assemblies.

The Committee noted that a total amount of GH¢420,132.80 has been paid as worker's SSF to SSNIT leaving a balance of GH¢16,237.14 in the names of Wasa Amenfi West (GH¢12,008.57) and Mpohor (GH¢4,228.57) District Assemblies.

Additionally, the penalty paid for delayed payment of SSF contribution of employees were not refunded by the Coordinating Directors and Finance Officers of the following Assemblies involved as recommended by the Report:

1. Bia East District Assembly - GHø373.83

2. Bibiani /Anhwiaso/Bekwai - GH¢2,092.37

3. Nzema East District Assembly - GHg812.97

Total - GH¢3,279.17

The Committee recommends that the Coordinating Directors and Finance Officers of the three Assemblies should personally refund the penalties to the Assemblies in compliance with the recommendations of the Auditor General.

11.0. CONCLUSION

The Auditor-General's Report and Committee deliberations revealed persistent weak internal control systems in many Assemblies resulting in the failure of accounts officers to adhere to financial management rules and regulations.

The Committee recommends to the management of MMDAs to implement all the recommendations captured in the Auditor-General's Report and the Committee's Report and report to Parliament in accordance with Section 88 of the Public Financial Management Act 2016, (Act 921).

The Committee therefore recommends to the House to adopt its Report on the Report of the Auditor-General on the Public Accounts of Ghana on the Account of District Assemblies for the year ended 31st December, 2018 with its recommendations in accordance with Order 165(3) of the Standing Orders of the House.

Respectfully submitted.

HON. DR. JAMES KLOTSE AVEDZI (MP)

CHAIRMAN, PUBLIC ACCOUNTS COMMITTEE

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JOANA ABENA SAKYI ADJEI (MRS.)
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22NDJUNE, 2022