



**IN THE FIRST SESSION OF THE SIXTH PARLIAMENT OF  
THE FOURTH REPUBLIC OF GHANA**

**REPORT OF THE COMMITTEE ON DEFENCE  
AND INTERIOR**

**ON THE**

**2014 BUDGET ESTIMATES**

**OF THE**

**MINISTRY OF THE INTERIOR**

*December 2013*

# **REPORT ON THE DRAFT BUDGET ESTIMATES FOR THE MINISTRY OF THE INTERIOR FOR THE FINANCIAL YEAR 2014**

## **1.0 INTRODUCTION**

The Budget Statement and Economic Policy of the Government for the 2014 financial year was presented to Parliament by the Hon. Minister of Finance Mr. Seth Emmanuel Terkper on Tuesday, 19th November, 2013 in accordance with Article 179(1) of the 1992 Constitution of Ghana.

The draft Budget Estimates of the Ministry of the Interior were accordingly referred to the Committee on Defence and Interior for consideration and report, pursuant to Orders 140(4) and 158 of the Standing Orders of the Parliament of Ghana.

**1.1** The Committee met with the Hon. Deputy Minister for the Interior and heads of Agencies under the Ministry, as well as officials of the Ministry of Finance, to thoroughly deliberate on the estimates for 2014 pertaining to the Ministry and its Agencies.

The Committee is grateful to the Hon. Minister and officials who acknowledged its invitation and attended upon it.

## **2.0 REFERENCE DOCUMENTS**

Your Committee referred to the following documents during its deliberations:

- i. The 1992 Constitution of the Republic of Ghana
- ii. The Standing Orders of the Parliament of Ghana
- iii. The Budget Statement and Economic Policy of Government for the 2014 financial year.
- iv. The MTEF Programme Based Budget Estimates (2014) for the Ministry of the Interior.

## **3.0 MISSION OF THE MINISTRY OF THE INTERIOR**

The Ministry of the Interior (MINT) seeks to ensure the maintenance of peace, protection, internal security and stability for human safety and accelerated socio-economic development.

**3.1** The Ministry's mandate is implemented through the following agencies:

- (a) Ghana Police Service
- (b) Ghana Prisons Service
- (c) Ghana National Fire Service (GNFS)
- (d) Ghana Immigration Service (GIS)
- (e) National Disaster Management Organization (NADMO) and
- (f) Narcotics Control Board (NACOB)

Additionally, the Ministry has oversight responsibility over the following Ministries:

- o National Peace Council (NPC)
- o Migration Unit (MU)
- o Ghana Refugee Board (GRB)
- o National Commission on Small Arms (NACMA) and
- o Gaming Board (GB).

#### **4.0 PERFORMANCE FOR 2013**

**4.1** For the year 2013, the Ministry of the Interior among other things maintained law and order, peace and stability. It generated an amount of **GH¢ 26,684,713.26** as IGF.

#### **4.2 Ghana Police Service**

Internal security is a key variable in safeguarding good governance and sustaining development. In the year 2013 the Police Service:

- Maintained law and order after Supreme Court verdict on the Election 2012 petition to a level that the populace has been able to go about their socio-economic activities without any major security hindrance.
- Reduced major crimes by 15 % of the 2012 figure of **228,653** to **195,015** by December, 2013.

- There has been a steady progress in crime reduction with the introduction of 'Police Visibility Patrol' as well as a marked improvement in Police-Population Ratio (PPR), from **1:824** in 2012 to **1:747** in 2013.
- Has constructed a spacious Parking lot and Police-public events ground, (for parades and durbars) to improve Police-public relations at the Police Headquarters.

#### **4.3 Ghana Prisons Service**

The Ghana Prisons Service is mandated to ensure safe custody and welfare of prisoners and to undertake their reformation whenever practicable. Its major achievements in 2013 include:

- Trained 8 superiors and 38 subordinates Officers.
- Completed 12% of Phase II of the Ankaful Maximum Security Prison which was inaugurated in November 2011.
- Rent residential accommodation for 1500 Officers.
- Inmates' education program continued through the Centre for National Distance Learning and Open Schooling with the Service presenting 62 and 45 inmates for N.V.T.I and B.E.C.E respectively. Ten (10) candidates were made to sit for WASSCE Nov/Dec 2013.

#### **4.4 Ghana National Fire Service (GNFS)**

The Ghana National Fire Service exists to provide efficient and valued fire and rescue services, as well as to maintain and improve on public safety from fire and related emergencies. In 2013 the Service:

- Responded to 1,992 Fire Outbreaks using 2,226 pumps and saving millions of lives.
- The GNFS issued a total of 3,381 fire certificates after undertaking fire inspection.
- The GNFS responded to 187 Road Traffic Collation Accidents, 194 injuries were recorded with 38 deaths. Many lives were also saved as a result of timely intervention by the Rescue Officers.

#### **4.5 Ghana Immigration Service (GIS)**

The service exists to operate a fair but firm immigration control that regulates and facilitates the movement of people through Ghana's borders and efficiently effect Residence and Work Permit Systems that meet the social and economic needs of the country. High points of 2013 are:

- Greater enforcement of immigration laws at the entry points of the country's borders.
- By June 2013, Six Hundred and Sixty One (661) foreigners had been arrested. The Border Patrol Unit (BPU) of GIS operations has been enhanced by the installation of Border Surveillance Systems at 15 out of 17 strategically selected Border Control Points.
- The GIS generated **GH¢5,507,912.00** as IGF for the first quarter.

#### **4.6 National Disaster Management Organization (NADMO)**

NADMO continued with the management of areas affected by disasters and providing for related matters as mandated by Act 517 of 1996. The following activities amongst others were undertaken during the year 2013:

- Under the Flood Disaster Preparedness Programme, NADMO de-silted and widened main river channels at Kpeshie, Mokuse, Gbeemi ,Lafa, Odaw in Accra and Tema.
- NADMO attended to about 300 people who were displaced by a rainstorm in Zabzugu in the Northern Region.
- Trained 10 Regional Coordinators and 216 District Coordinators, Platform Members and Disaster Technical Advisory Committee Members.

#### **4.7 Narcotics Control Board (NACOB)**

The Narcotics Control Board exists to fight against the abuse of and trafficking in illegal narcotic drugs, precursor chemicals and psychotropic substances. Among other activities taken in the year 2013 are:

- NACOB through its enforcement and control programme seized a total gross rate of 319.06 kilograms of various narcotic drugs.
- The Joint Port Control Unit (JPCU) seized an approximate weight of 200 kilograms of cocaine that arrived in the port of Tema from Bolivia.
- NACOB through its Staff Capacity Building Programme has trained 4 Top management Staff, 8 middle management Staff and 85 other Officers. Also, 250 Personnel have been recruited and are currently undergoing training.

## **5.0 OUTLOOK FOR 2014**

The Ministry is equally mindful of the ascendancy of crime rates in the country especially murder, drug menace, cyber fraud, piracy, robberies, natural and man-made disasters which calls for revamping the Agencies and Services to effectively bring the situation under control.

For the year 2014, it seeks to undertake among others, the following:

- 5.1** The Police Service is to increase the level of protection of life and property, the rates of prevention, detection of crimes and apprehension of offenders, to enhance public confidence and satisfaction. The Service is to acquire relevant modern ICT facilities that should enable it deliver a world-class policing service. It aims to recruit additional 2,000 personnel to augment its strength.
- 5.2** The Ghana Prisons Service intends to construct a Remand Prison at the James Camp Prison, to contain the overcrowding situation and to minimize the transportation of hardened and suspected criminals to and from Nsawam Medium Security Prisons to attend court sitting and hospitals in Accra on daily basis.
- 5.3** The Ghana National Fire Service will intensify public sensitization on causes and prevention of fires and launch a National Anti-bushfire campaign. It will enhance its physical infrastructure and acquire adequate logistics to support its operations.

- 5.4** The Ghana Immigration Service intends to improve border management systems through provision and installation of modern Border management Technology and Infrastructure. It also intends to set up Six (6) Special Response Units (Rapid Response Unit) in key GIS commands.
- 5.5** NADMO intends to monitor, evaluate, warn and educate the general public on Natural and Man-made hazards. It also would introduce a format for collating primary data on livelihood programmes at Districts and Regional levels.
- 5.6** The Ministry intends to run five (5) Programmes and fifteen (15) Sub-programmes in the year 2014.

#### **5.6.1 Programme 1: Management and Administration**

The Administration and Management Programme is carried out by reviewing, formulating, implementing and evaluating policies relating to the protection of life, preventing and detecting of crime; ensuring safe custody and facilitating the reformation and rehabilitation of offenders and by reaching out to the general public, by employing and establishing good public relations with them; being guided by the belief in integrity, transparency, efficiency and prompt responsiveness to clients. It has **five (5)** sub-programmes which are:

- General Administration
- Finance
- Human Resource Management
- Policy Planning, Budgeting, Monitoring and Evaluation
- Statistics, Research, Information and Public Relations

A total of **GH¢4,970,802** has been allocated to this programme.

## **5.6.2 Programme 2: Conflict and Disaster Management**

This programme seeks to infuse conflict management and capacity building into national development strategies in a pre-emptive manner in order to develop the optimum environment for non-violent resolution of conflicts.

Conflict and Disaster Management Programme, with a budgetary allocation of **GH¢200,213,888** has **four (4)** sub-programmes, which are:

- Small Arms and Light Weapons Management
- Fire Management, Rescue and Extrication Services
- Disaster Risks Management
- Conflicts Management

## **5.6.3 Programme 3: Crime Management**

This Programme seeks to fight crime by detecting and preventing violations of the law in collaboration with the community. It also monitors the movement of precursors with the aim of preventing over-stocking, diversion and use of the chemicals in the manufacture of illicit drugs.

Crime Management Programme with a budgetary allocation of **GH¢712,137,072** has **three (3)** sub-programmes:

- Custody of Inmates and Correctional Services
- Maintaining law, Order and Crime Prevention
- Narcotics and Psychotropic Substances Management

## **5.6.4 Programme 4: Migration and Refugee Management**

With **GH¢95,141,145** this Programme intends to identify various options for managing migration for the benefit of Ghana's socio-economic development and poverty reduction. It has **two (2)** sub-programmes, which are:

- Border Security and Migration Management
- Refugee Management



### 5.6.5 Programme 5: Gaming Regulation Programme

This Programme seeks to monitor and secure the implementation of laws on Casinos and any other games of chance. It has been allocated **GH¢788,307**.

## 6.0 ESTIMATES FOR FISCAL YEAR 2014

The Ministry of the Interior has been granted a total sum of **One Billion, Thirteen Million, Two Hundred and Fifty One Thousand, Two Hundred and Fourteen Ghana Cedis (GH¢1,013,251,214.00)** for the 2014 financial year. Out of the amount, **GH¢963,777,060** is GoG, **GH¢11,145,410** is IGF and **GH¢38,328,744** is Development Partner Funds.

**Table1.0**

### **2014 ALLOCATION OF FUNDS FOR THE MINISTRY OF THE INTERIOR:**

<b>ITEM</b>	<b>GOG</b>	<b>IGF</b>	<b>Donor/External</b>	<b>TOTALS GH¢</b>
<b>Compensation of Employees</b>	910,103,638	0	0	<b>910,103,638</b>
<b>GOODS &amp; SERVICES</b>	46,211,173	4,751,832	7,665,749	<b>58,628,754</b>
<b>ASSETS</b>	7,462,249	6,393,578	30,662,995	<b>44,518,822</b>
<b>TOTALS</b>	<b>963,777,060</b>	<b>11,145,410</b>	<b>38,328,744</b>	<b>1,013,251,214</b>

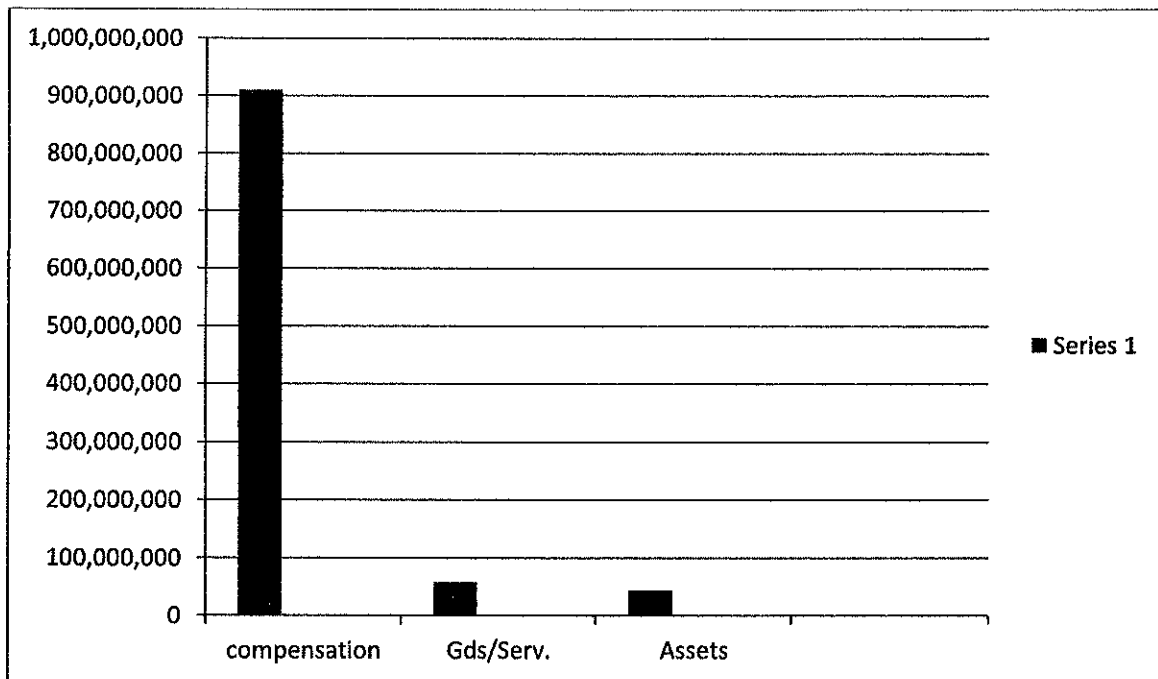
**6.1** The breakdown in terms of allocation to Programmes is as follows:

Management and Administration	-	<b>GH¢ 4,970,802</b>
Conflict and Disaster Management	-	<b>GH¢200,213,888</b>
Crime Management	-	<b>GH¢712,137,072</b>
Migration and Refugee Management	-	<b>GH¢ 95,141,145</b>
Gaming Regulation Programme	-	<b>GH¢ 788,307</b>

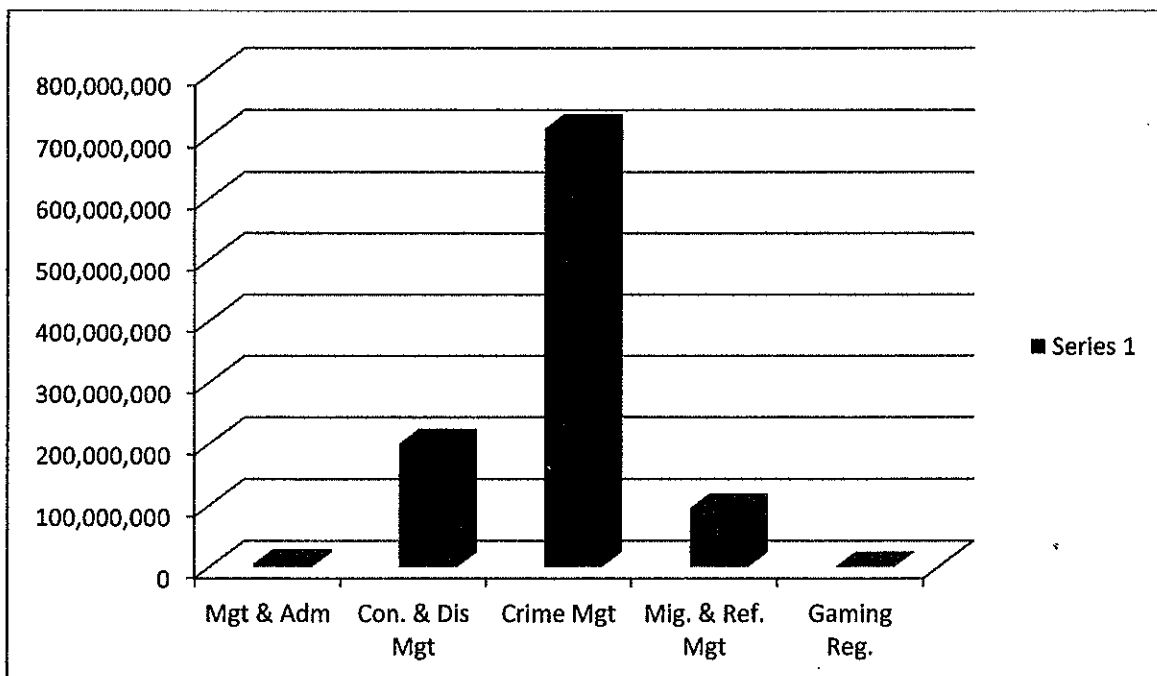
**Table.1.2.****BUDGETARY ALLOCATION TO PROGRAMMES & SUB-PROGRAMMES**

<b>No</b>	<b>PROGRAMME/ Sub-Programmes</b>	<b>GOG GHc</b>	<b>IGF GHc</b>	<b>EXTERNAL GHc</b>	<b>TOTALS GHc</b>
<b>1.0</b>	<b>MANAGEMENT &amp; ADMINISTRATION</b>	4,970,802	0	0	<b>4,970,802</b>
1.1	General Administration	4,491,002	0	0	4,491,002
1.2	Human Resource	219,800	0	0	219,800
1.3	PPME	240,000	0	0	240,000
1.4	Statistics, Research & Info	20,000	0	0	20,000
<b>2.0</b>	<b>CONFLICT &amp; DIS. MANAGEMENT</b>	199,433,934	0	779,954	<b>200,213,888</b>
2.1	Small Arms Mgt	1,264,270	0	0	1,264,270
2.2	Fire & Rescue Management	134,556,521	0	779,954	135,336,675
2.3	Conflict Mgt	3,168,914	0	0	3,168,914
2.4	Disaster Risk Mgt	60,444,229	0	0	60,444,229
<b>3.0</b>	<b>CRIME MANAGEMENT</b>	674,481,780	2,620,639	35,034,653	<b>712,137,072</b>
3.1	Custody & Correctional Services	118,694,284	362,560	0	119,056,844
3.2	Maintaining Law	537,526,180	2,220,079	35,034,653	574,780,912
3.3	Narcotics Mgt	18,261,316	38,000	0	18,299,316
<b>4.0</b>	<b>MIGRATION &amp; REFUGEE MANAGEMENT</b>	84,102,237	8,524,771	2,514,137	<b>95,141,145</b>
4.1	Border & Migration Mgt	82,552,237	8,524,771	2,514,137	93,591,145
4.2	Refugee Mgt	1,550,000	0	0	1,550,000
<b>5.0</b>	<b>GAMING REGULATION</b>	788,307	0	0	<b>788,307</b>
	<b>TOTALS</b>	<b>963,777,060</b>	<b>11,145,410</b>	<b>38,328,744</b>	<b>1,013,251,214</b>

**Fig.1.0 Graph depicting fund allocation**



**Fig.1.2. Graph depicting allocation of funds to the various Programmes**



**Table.1.3.****BUDGETARY ALLOCATION TO AGENCIES FOR PROGRAMMES**

No.	PROGRAMME/Sub- Programme	GOG GHc	IGF GHc	EXTERNAL GHc	TOTALS GHc
1.0	<b>MANAGEMENT &amp; ADMINISTRATION</b>	4,970,802	0	0	4,970,802
1.1	Interior Headquarters	4,970,802	0	0	4,970,802
2.0	<b>CONFLICT &amp; DISASTER MANAGEMENT</b>	199,433,934	0	779,954	200,213,888
2.1	Ghana Nat. Fire Service	135,500,750	0	779,954	136,280,704
2.2	Small Arms Commission	1,264,270	0	0	1,264,270
2.3	NADMO	59,500,000	0	0	59,500,000
2.4	Nat. Peace Council	3,168,914	0	0	3,168,914
3.0	<b>CRIME MANAGEMENT</b>	674,481,780	2,620,639	35,034,653	712,137,072
3.1	Ghana Police Service	537,526,180	2,220,079	35,034,653	574,780,912
3.2	Ghana Prison Service	118,694,284	362,560	0	119,056,844
3.3	NACOB	18,261,316	38,000	0	18,299,316
4.0	<b>MIGRATION &amp; REFUGEE MANAGEMENT</b>	84,102,237	8,524,771	2,514,137	95,141,145
4.1	Immigration Service	82,552,237	8,524,771	2,514,137	93,591,145
4.2	Refugee Board	1,250,000	0	0	1,250,000
4.3	Migration Unit	300,000	0	0	300,000
5.0	<b>GAMING REGULATION</b>	788,307	0	0	788,307
	<b>TOTALS</b>	<b>963,777,060</b>	<b>11,145,410</b>	<b>38,328,744</b>	<b>1,013,251,214</b>

**7.0 OBSERVATIONS & RECOMMENDATIONS**

The Committee observed that the duty of ensuring peace, safety, security and stability is so vital that it cannot be taken for granted. Any disruption of peace in the country will definitely throw our development agenda out of gear.

## **7.1**

From **Fig.1.0** it is evidently clear that most of the Ministry's allocation goes to Compensation of Employees, leaving Goods/Services and Assets with far too small an amount to sustain meaningful work.

**Fig.1.2** however indicates that the Crime Management Programme received the highest allocation of funding.

## **7.2**

As the Security Agencies intend to work hard to reduce crime rate (robberies, drug trafficking, murder, car snatching), the amount being granted is still inadequate to meet minimum operational needs. In essence, the Agencies are sustained with salaries and not given enough logistics to work.

## **7.3.**

The Committee observed that the inability of GNFS to purchase adequate reserves of core fire-fighting and operational equipment such as, Breathing Apparatus, Fire Resistance Suits, Foam Compound, Fire fighting hoses and Communication Equipment is as a result of inadequate budgetary allocation. This would however adversely affect its operational efficiency and effectiveness when confronted with crisis situations.

## **7.4.**

The Committee notes efforts of the Prisons Service at managing costs and further wishes to recommend to the Ministry of Finance that the Welfare Fund of the Service be paid in full.

## **7.5.**

The critical role of the Immigration Service demands resources for Border control and security in the wake of increasing influx of foreigners and smuggling of goods in and out of the country. The Service is challenged with inadequate residential and office accommodation and lacks Communication (Radio/Signal) equipment for its operations.

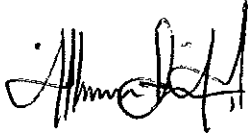
## **8.0 CONCLUSION**

The Committee, after careful examination of the draft estimates is of the view that the level of budgetary allocation for the Ministry of the Interior unfortunately remains far from adequate. If Ghana is to continue to enjoy accelerated socio-economic development and attract local and foreign investments as well as tourists, it is important that we place premium on protection of human life and property.

It is therefore recommended that extra budgetary allocation is made available to the Ministry to enable the Agencies perform their assigned roles.

This notwithstanding, the Committee recommends to the House for approval, the total budgetary allocation of **One Billion, Thirteen Million, Two Hundred and Fifty One Thousand, Two Hundred and Fourteen Ghana Cedis (GH¢1,013,251,214)** made to the Ministry of the Interior for the financial year ending 31<sup>st</sup> December 2014.

Respectfully submitted,



**GEORGE KOFI ARTHUR (HON)**  
CHAIRMAN, COMMITTEE ON  
DEFENCE & INTERIOR



**GLORIA SARKU**  
CLERK, COMMITTEE ON  
DEFENCE & INTERIOR

**DECEMBER 2013**