IN THE THIRD SESSION OF THE FOURTH PARLIAMENT OF THE FOURTH REPUBLIC OF GHANA

REPORT OF THE COMMITTEE ON FOREIGN AFFAIRS ON THE 2008 ANNUAL BUDGET ESTIMATES OF THE MINISTRY OF FOREIGN AFFAIRS, REGIONAL INTEGRATION AND NEPAD

NOVEMBER 28, 2007

THE REPORT OF THE COMMITTEES ON FOREIGN AFFAIRS ON THE 2008 ANNUAL BUDGET ESTIMATES OF THE MINISTRY OF FOREIGN AFFAIRS REGIONAL INTEGRATION AND NEPAD

1.0 INTRODUCTION

On Thursday, November 15, 2006, the Minister of Finance and Economic Planning Honourable Kwadwo Baah-Wiredu in accordance with Article 179 of the 1992 Constitution of Ghana, presented to this House the Government's Budget Statement and Financial Policy for year ending 31st December 2008. Consequent upon the motion for approval of the Government's Financial Policy and Budget Statement, the Draft Estimates of the Ministry of Foreign Affairs, and NEPAD was referred to the Committee on Foreign Affairs for consideration pursuant to Article 103 of the 1992 Constitution and Standing Order 140(4).

The Committee in considering the referral met the Deputy Minister of Foreign Affairs Hon. Dr. C. Y. Brempong-Yeboah, Officials of the Sector Ministry and representatives from the Ministry of Finance and Economic Planning. The Committee acknowledges their representations and expresses its gratitude for their co-operation.

2.0 REFERENCE DOCUMENTS

References were made to the following documents:

- 1. The 2008 Budget Statement and Financiai Policy of the Government
- The Draft 2008 Annual Estimates of the Ministry of Foreign Affairs and NEPAD.
- III. The Standing Orders of the House.
- IV. The 1992 Constitution of Ghana.

3.0 MISSION STATEMENT

The Mission of Ministry of Foreign Affairs and NEPAD exists to promote the interest of Ghana and its citizens abroad as well as Ghana's security and prosperity through.

- Promoting friendly relations and economic co-operation between
 Ghana and other countries and Ghana's image abroad.
- II. Promoting Ghanaian exports, foreign investments, tourism and seeking scientific, technological and cultural links between Ghana and other states.
- III. Provision of economic, political and security information and advice to Government.
- IV. Provision of consular services.
- V. Playing a positive and creative role as a member of the United Nations (UN), the Economic Community of West African States (ECOWAS), the Non-Aligned Movement (NAM), the

- Commonwealth, the AU and other International Organisations to which Ghana belongs.
- VI. Upholding the rule of law in international affairs and seeking the establishment of a just and equitable international order.
- VII. Provision of supportive services to relevant MDAs and NGOs in their work.
- VIII. Assisting the diplomatic Missions, International Organisations and foreign NGOs in the discharge of their duties in Ghana.

The Ministry of Foreign Affairs and NEPAD seeks to carry out the foregoing through a dedicated, efficient, knowledgeable and patriotic staff.

4.0 OBJECTIVES OF THE MINISTRY

The activities of the Foreign Affairs and NEPAD Ministry are broadly aimed at:

- 1. Promoting and protecting the interest of Ghana.
- II. Providing efficient and effective consular services within and outside Ghana.
- III. Promoting favourable conditions for Ghana's trade, foreign investment, tourism and to seek scientific, technological and cultural co-operation with other countries and institutions.

- IV. Promoting fruitful political and economic relations with all countries especially Ghana's neighbouring countries in the interest of peace, stability and economic development.
- V. Playing a positive and creative role in international organizations to which Ghana belongs.
- VI. Upgrading the Ministry's human and institutional capacity for the efficient execution of Ghana's foreign policy objectives.
- VII. Forestalling external aggression, safeguard territorial integrity and contribute to international peace keeping efforts.
- VIII. Promoting and protect economic, social, cultural, civil and political rights as enshrined in our constitution and all African and international human rights instruments to which Ghana is a signatory.
- IX. Improving Ghana's position in global and regional markets.
- X. Enhancing access to expert markets for both women and men.

5.0 REVIEW OF THE MINISTRY'S PERFORMANCE IN 2007

In the year under review, an amount of (£678,956,000,000.00) was earmarked for the Ministry. The breakdown of the allocation with respect to the items are:

		GOG	IGF
Personnel Emoluments	-	309,692,000,000.00	-
Administration	-	227,467,000,000.00	4,613,000,000.00
Service	-	22,987,000,000.00	-
Investment	16	103,431,000,000.00	10,765,000,000.00
Total	•	663,577,000,000.00	15,378,000,000.00

The amount allocated by the Ministry of Finance and economic Planning represented 30% of the budgetary requirements. The Ministry intended to use its allocation, among others, for the maintenance of Government buildings, equipment, meet the rising cost of rent, utility, telecommunications bills and to purchase landed properties for the Missions abroad and also pursue vigorous investment drive for Ghana.

5.1 THE MINISTRY'S OPERATIONS IN 2007

The amount allocated to the Ministry in the 2007 budget was woefully inadequate and seriously hampered the operations of the Ministry.

As at October ending 2007 the Ministry's expenditure is as in appendix I.

The Committee noted that commitments of the Ministry under Item I and II are fixed and therefore can not be varied.

5.2 ACHIEVEMENTS IN 2007

Notwithstanding the financial constraint the Ministry faced, it has implemented the following programmes as at October 2007.

RENOVATIONS

1. Accra International Conference Centre (AICC)

Extensive renovation works were carried out at the AICC which enabled it to successfully host the 9th Africa Union Summit.

The AICC's facilities have been upgraded to international standard to attract international conferences and boost the tourism industry. This is in line with the government's objective of making Ghana the gateway to Africa.

2. Renovations have also been carried out in many Missions abroad to enhance the image of the country. Several rundown and dilapidated properties have been refurbished thereby bringing them to a more acceptable standard befitting the image of the country.

Among the Missions which benefited from the refurbishment works include the following:

 New York - The Chancery building was refurbished at the cost of \$4,719,876,000.00.

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- Washington DC The Chancery building has been renovated at the cost of ¢10,880,140.800.00
- Cairo The residency was renovated at ¢1,294,693,035.00
- Ottawa Mission ¢5,391,840,000.00 was released for its refurbishment.
- Copenhagen The head of Chancery's residence was refurbished at the cost of ¢23,487,118,805.50.
- London Mission An amount of ¢8,124,022,440.00 was released for renovation works at 13 Belgrade Square, London Mission.
- Brasilia \$1,021,999,979.56 was released for the fencing of the land for the Brasilia Mission.

Other notable development activities are:

- The release of funds for the supply and the installation of glazed aluminium windows for the LFCIA building project.
- The conversion of existing facilities at the Ellis Avenue, Kumasi into a State Lodge at \$4,007,000,000.00

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6.0 EXPENDITURE ESTIMATES OF THE MINISTRY OF FOREIGN AFFAIRS AND NEPAD FOR THE YEAR 2008

To achieve its goals and objectives and in line with the government's overall developmental agenda, the Sector Ministry was allocated a

budgetary sum of Seventy One Million, Nine Hundred and Ninety Seven Thousand. Nine Hundred and Fifty Eight Ghana Cedis (GH¢71,997,958.00) made up of Sixty Eight Million, Nine Hundred and Sixty One Thousand Nine Hundred and Fifty Eight Ghana Cedis (GH¢68,961,958.00) Government of Ghana (GOG funds) and Internally Generated Funds of Three Million and Thirty Six Thousand Ghana Cedis (GH¢3,036,000.00). The amount falls short of the Ministry's projected budgetary requirement by 65%.

The departmental breakdown of the Ministry's budgetary allocation for year 2007 is as follows:

		GOG	IGF
Personnel Emolurnents	-	35,993,916.00	-
Administration	-	23,429,147.00	2,024,000.00
Service	••	2,298,696.00	-
Investment		7,240.199.00	1,012,000.00
Total	•	68,961,958.00	3,036,000.00

The departmental breakdown of the Ministry's budgetary allocation is in appendix 2.

7.0 OBSERVATIONS AND RECOMMENDATIONS

7.1 The Committee noted that the amount of Seventy One Million, Nine Hundred and Ninety Seven Thousand, Nine Hundred and Fifty Eight Ghana Cedis (GH¢71,997,958.00) allocated to the Ministry, is woefully inadequate to carry out its activities. It represents approximately 35% of its budgetary requirements for year 2008.

7.2 RENT/UTILITIES/INSURANCE

The Committee observed that with respect to Item II, the Ministry would have problems meeting its fixed obligations. Payment of Rent, Utilities and Insurance are fixed. The amount of approximately GHz23,400,000.00 allocated to item II would leave the missions with little funds for other activities in item II. The Committee was informed that some Missions are already indebted to their landlords. The Missions in Dakar, Luanda and Malabo are constantly being harassed by landlords for non-payment of rent on time. Giving this scenario, our missions are grappling with litigations which in the end would mar the image of the country.

The Committee recommends that the MOFEP takes a second look at the allocation to this item and increase allocation accordingly.

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7.3 PROTOCOL SERVICES (VEHICLES)

The Committee noted that most MDA's who undertake official overseas travel depend on Diplomatic Missions to extend protocol and consular services to them. The running costs of such service are mostly borne fully by the Missions abroad.

The Committee recommends that the Ministry of Finance and Economic Planning should redefine the expenditure costs of the Missions abroad to allow benefactor MDA's to co-share or bear their expenditure costs.

7.4 INTERNALLY GENERATED FUND

The Committee noted that the retention quota of the sector Ministry (25% of consular fees) do not take account of various passport fees collected by the Immigration service of the Ministry of Interior who have been assigned the role of facilitators for the Ministry's Passport Division.

The Committee noted that through their facilitating role, fees are paid into the coffers of the Ministry of Interior depriving the sector Ministry of funds which could otherwise form part of its internally generated fund.

The Committee recommends that the Ministry of Finance and Economic Planning puts in place a mechanism in which part or a percentage of the fees collected by the Immigration Service should be retained by the Ministry of Foreign Affairs since the Ministry of Foreign Affairs bears the

costs of designing, printing and processing of the passports but receives no revenue from this activity.

The Committee deems it unfair and urges the MOFEP to take cognisance of the anomaly.

7.4 VISA FEES

The Committee noted that Visa fees charged by our Missions abroad are on the low side compared to what our nationals pay. The Committee therefore recommends that Visa fees charged by our Missions should be increased to reflect current realities.

7.5 NEW MISSION

The Committee noted that the Ministry was considering the re-opening or establishment of new Missions in some countries.

The Committee is of the view that in the midst of inadequate funds, the Ministry should re-direct its efforts to the refurbishment of dilapidated properties, rather than the re-opening of new Missions and acquisition of new landed properties which cannot be sustained and maintained by scarce available resources.

7.6 SOURCING OF LOANS

The Committee bemoaned the lack of funds for investment. It recommends the Ministry of Foreign Affairs and NEPAD to consider sourcing for Loans or grants to address item IV.

8.0 CONCLUSION

In the light of the sector Ministry's inadequate allocation and considering the fact that the sector holds the key to protect the image of the country. The Committee recommends that the Ministry of Finance and Economic Planning to consider a supplementary budget for the Ministry of Foreign Affairs and NEPAD since the inadequate allocations would probably undermine the programmes and activities of the Ministry.

The Ministry is the Country's "voice" to the international community and should be resourced to uplift the country's image.

The Committee however recommends that the House approves the sum of **Seventy One Million**, **Nine Hundred and Ninety Seven Thousand**, **Nine Hundred and Fifty Eight Ghana Cedis (GH¢71,997,958.00)** for the Ministry of Foreign Affairs and NEPAD for the fiscal year ending 31st December 2008.

Respectfully Submitted.

ASANTE AMOAKO-ATTA

CLERK, COMMITTEE ON

FOREIGN AFFAIRS

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HON. CHRISTINE CHURCHER

CHAIRPERSON, COMMITTEE ON

FOREIGN AFFAIRS

Appendix I

MINISTRY OF FOREIGN AFFAIRS, REGIONAL INTEGRATION & NEPAD EXPENDITURE SUMMARY FOR 2007 AS AT OCTOBER ENDING

ITEM	APPROVED BUDGET FOR 2007	ACTUAL EXPENDITURE AS AT OCTOBER 2007	VARIANCE
Personnel Emolument	309,692,000,000.00	285,150,372,270.00	24,541,627,730.00
Administration	227,467,000,000.00	222,876,773,820.00	4,590,226,180.00
Service	22,987,000,000.00	17,241,422,660.00	5,745,577,340.00
Investment	103,431,000,000.00	99,275,355,501.00	4,155,644,499.00
Total	663,577,000,000.00	624,543,924,251.00	39,033,075,749.00

Appendix II

SUMMARY OF EXPENDITURE BY FUNCTION, PROGRAMME AND ITEM

(in GH Cestis)

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