

IN THE FIRST SESSION OF THE EIGHTH PARLIAMENT OF
THE FOURTH REPUBLIC OF GHANA



REPORT

of the

COMMITTEE ON DEFENCE AND INTERIOR

on the

ANNUAL BUDGET ESTIMATES OF THE

MINISTRY OF NATIONAL SECURITY

for the

2021 FINANCIAL YEAR

PARLIAMENT OF GHANA LIBRARY

MARCH, 2021

1.0 INTRODUCTION

The Hon. Minister for Parliamentary Affairs, Mr. Osei Kyei-Mensah-Bonsu presented the 2021 Budget Statement and Economic Plan of Government to Parliament on Friday, 12th March, 2021. Pursuant to Article 179 of the Constitution and Orders 140(4) and 158 of Standing Orders of the House, the Annual Budget Estimates of the Ministry of National was referred to the Committee on Defence and Interior for consideration and report

2.0 DELIBERATIONS

The Committee met on Tuesday, 22nd March, 2021 with the Hon. Minister responsible for National Security, Mr. Albert Kan Dapaah, the Chief Director, Lt. Col. A. Serebour and a technical team from the Ministry of National Security as well as officials from the Ministry of Finance to deliberate on the 2021 budget of the Ministry.

The Committee is grateful to the Hon. Minister and all the officials for their cooperation.

3.0 REFERENCE DOCUMENT

The following documents were used as reference guide during the Committee's deliberations:

- i. The 1992 Constitution
- ii. The Standing Orders of the Parliament
- iii. The Budget Statement and Economic Policy of the Government of Ghana for the 2020 financial year.
- iv. The Budget Statement and Economic Policy of the Government of Ghana for the 2021 financial year.
- v. The Draft Annual Estimates of the Ministry of National Security for the 2021 financial year.

4.0 MISSION STATEMENT AND OBJECTIVES

In line with Sections 11 and 13 of the Civil Service Act, 1993 (PNDCL 327), Section 24 of the Security and Intelligence Agencies Act, 2020 (Act 1030) and

by an Executive Instrument of January 2017, the Ministry of National Security is mandated to initiate and formulate policies to ensure effective and efficient management of security issues as well as co-ordinate and evaluate the efficiency and effectiveness of the performance of the security and intelligence sector, as well as present a report on the Intelligence agencies to Parliament.

The core functions of the Ministry are to:

- Co-ordinate and ensure the delivery of appropriate strategic responses to terrorist acts, cyber-attacks and any other security incident that is considered to be prejudicial to the security of the state;
- Formulate, implement, co-ordinate, monitor and evaluate government policies and programmes;
- Provide institutional capacity and enabling environment for effective, efficient and sustainable service delivery;
- Preserve and conserve public records for the benefit of the general public;
- Provide communication among all Government Security Agencies and other key organisations;
- Maintain key installations in the regions and districts throughout the year;
- Promote political tolerance, stability and peace in Ghana and the sub-region;
- Provide timely external intelligence for policy directions; and
- Gather economic intelligence to provide appropriate and relevant information to Ghanaian businesses to boost economic activity within the submission.

The Ministry has oversight responsibility over the following:

- a. Ministry of National Security (Management and Administration);
- b. National Security Council Secretariat (NSCS);
- c. National Intelligence Bureau;
- d. National Signals Bureau; and

- e. The Research Department.

The Management and Administration wing of the Ministry offers all of the cross-cutting services essential for programmes and sub-programmes to succeed in accomplishing the objectives of the Ministry. Hence, the Management and Administration programmes are usually responsible for services that are undertaken to set the policy direction of the Ministry.

5.0 KEY ACHIEVEMENT IN 2020

SECURITY ADVISORY SERVICES

In pursuance of its mandate of enhancing public safety and improving security service delivery across the country, the Ministry:

- Initiated and formulated policies to ensure the effective and efficient management of security issues;
- Analysed intelligence reports presented by the National Intelligence Bureau, the Research Department and the National Signals Bureau and took appropriate actions;
- Presented intelligence reports from the Intelligence Agencies to Government and Parliament and
- Maintained internal peace and security through pre-emptive intelligence reporting.

SECURITY AND SAFETY MANAGEMENT

As regards security and safety management, the Ministry through its programmes and activities undertook the following:

- i. Maintained internal peace and security through pre-emptive intelligence reporting.
- ii. Improved human resource and built capacity in the Intelligence agencies.
- iii. Improved access to CCTV coverage in the prosecution of motor traffic and other related criminal offenses.
- iv. Commencement of external intelligence operations at new foreign missions
- v. Protection of executive VVIPs/VIPs

- vi. Security provided for the oil and gas installations, the cocoa sector and the mining industry
- vii. Countering of violent extremism, organized crimes and other related National Security threats.

6.0 2020 TOTAL BUDGETARY ALLOCATION

After the Mid-year review of the Budget Statement and Economic Policy of Government the total appropriated allocation for the Ministry was revised from ~~Six Hundred and Thirty-Three Million Six Hundred and Thirty Thousand, Seven Hundred and Twenty-Four Ghana Cedis (GHC 633,630,724)~~ to ~~Eight Hundred and Forty Two Million, Sixty One Thousand, Nine Hundred and Eighty Seven Ghana Cedis (GHC 842,061,987.00)~~. Compensation for employees was also revised from ~~Four Hundred and Fifty-Two Million, Two Hundred and Seventy Eight Thousand, Five Hundred and Fourteen Ghana Cedis (GHC 452,278,514)~~, to ~~Four Hundred Sixty Six Million, Five Hundred and Ninety One thousand, Eight Hundred and Sixteen Ghana Cedis (GHC 466,591,816.00)~~.

The provision of Goods and Services was also revised from ~~One Hundred and Seventy-One Million, Three Hundred and Fifty-two Thousand, Two Hundred and Ten Ghana Cedis (GHC 171,352,210)~~ to ~~Three Hundred and Sixty Five Million, Four and Seventy Thousand, One Hundred and Seventy One Ghana Cedis (GHC 365,470,171)~~. However, the Capital Expenditure item of ~~Ten Million Ghana Cedis (C10,000,000.00)~~ remained the same.

The breakdown of the total allocation for 2020 is illustrated in Table 1 below:

Table 1: Total Allocation for 2020

AGENCY	APPROVED BUDGET (A)	REVISED BUDGET (B)	ACTUAL PAYMENTS (C)	VARIANCE (B-C)
COMPENSATION	452,278,514.00	466,591,816.00	481,968,075.44	(15,376,259.44)
GOODS & SERVICES	171,352,210.00	365,470,171.00	234,893,799.49	130,576,371.51

SERVICES				
CAPEX	10,000,000.00	10,000,000.00	7,999,754.85	2,000,245.15
TOTAL	633,630,724.00	842,061,987.00	724,861,629.78	117,200,357.22

7.0 OUTLOOK FOR 2021

Some of the key programme and activities outlined by the Ministry for the 2021 financial year are as follows:

- i. Improvement in capabilities for intelligence gathering/analysis and dissemination amongst the security and intelligence agencies.
- ii. Retooling of the Intelligence Agencies with modern tools and software (additional handsets for improved communications, tools and software for enhanced intelligence collections and analysis)
- iii. Training of security and intelligence operatives to bring them up to speed to meet today's security and intelligence requirements.
- iv. Establishment of new Regional and District Offices in Western North, Bono, Central and Eastern Regions for the National Signals Bureau.
- v. Acquisition of Gadgets to fight Terrorism and E-Crime
- vi. Acquisition of equipment to improve the communication network among the Security Agencies in the regional & District Capitals
- vii. Acquisition of capabilities in big data fusion and analytic systems for intelligence activities
- viii. Expansion in surveillance capabilities through the installation of more CCTV camera systems
- ix. Recruitment of New Officers
- x. Acquisition of Vehicles
- xi. Creation of New Missions and expansion of operations at existing missions
- xii. Information Assurance in securing communication from susceptible intrusion by external parties

- xiii. Emergency call centers across the country to ensure prompt response to crisis situations

8.0 ALLOCATION FOR 2021

The Ministry's total budgetary allocation for the 2021 financial year earmarked for the completion of programmes and operations is ***Eight Hundred and Seventy Two Million, Two Hundred and Fifty One Thousand, Eight Hundred and Thirty Seven Ghana Cedis (GH¢872,251,837.00)***. The breakdown by economic classification from Government of Ghana (GoG) is ***Four Hundred and Eighty-Eight Million, Four Hundred and Sixty Thousand, Seven Hundred and Ninety Five Ghana Cedis (GH¢488,460,795.00)***, which is the allocations for Compensation of Employees. ***One Hundred and Twenty-Five Million, One Hundred and Twenty-One Thousand, Eight Hundred and Fifty-Eight Ghana Cedis (GH¢125,121,858.00)*** is for the provision of Goods and Services and the remaining ***Fourteen Million Ghana Cedis (GH¢14,000,000.00)*** is the total allocation to cater for Capital Expenditure. The Donor allocation is ***Two Hundred and Eighteen, Two Hundred and Sixty Nine Thousand, One Hundred and Eighty Four Ghana Cedis (GH¢218,269,184.00)***

Allocation for the agencies under the Ministry (i.e. National Intelligence Bureau, National Signals Bureau and Research Department) are provided in the table below:

Table 2: GoG Allocation for Agencies of the Ministry, 2021

AGENCY	COMPENSATION	GOODS & SERVICES	CAPEX	TOTAL
National Security Council Secretariat	79,967,144	132,313,058	7,000,000	219,280,202
National Intelligence Bureau	160,429,106	17,844,020	3,200,000	170,701,906
National Signals Bureau	20,000,000	4,915,200	3,000,000	27,915,200

Research Department	228,064,545	5,820,800	2,800,000	236,685,345
TOTAL	488,460,795	150,121,858	16,000,000	654,582,653

Table 3: 2021 BUDGET CEILINGS AS AGAINST 2021 BUDGET EXPECTATION (COMPENSATION)

AGENCY	2021 BUDGET CEILINGS	2021 BUDGET EXPECTATION	VARIANCE	% CEILING AGAINST EXPECTATION
MINISTRY OF NATIONAL SECURITY	79,967,144.00	84,868,595.00	(4,901,451.32)	-5.76
NATIONAL INTELLIGENCE BUREAU	160,429,106.04	208,007,500.00	(47,578,393.96)	-22.88
NATIONAL SIGNALS BUREAU	20,000,000.00	26,393,968	(6,393,968.00)	24.23
RESEARCH DEPARTMENT	228,064,545.28	236,690,562.00	(8,626,016.72)	-4.00
TOTAL	448,460,795.00	549,566,657.00	(67,499,830)	

Table 4: 2021 BUDGET CEILINGS AS AGAINST 2021 BUDGET EXPECTATION (GOODS & SERVICES)

AGENCY	2021 BUDGET CEILINGS	2021 BUDGET EXPECTATION	VARIANCE	% CEILING AGAINST EXPECTATION
MINISTRY OF NATIONAL SECURITY	132,313,058.00	184,437,059.00	(52,124,001.00)	28.26
NATIONAL INTELLIGENCE BUREAU	7,072,800.00	37,437,000.00	(30,364,200.00)	81.11
NATIONAL SIGNALS BUREAU	4,915,200.00	55,022,601.60	(50,107,401.60)	91.06
RESEARCH DEPARTMENT	5,820,800.00	54,754,655.00	(48,933,855.00)	89.36

TOTAL	150,121,858.00	331,651,315.6	(181,529,457.60)	
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Table 5: 2021 BUDGET CEILINGS AS AGAINST 2021 BUDGET EXPECTATION (CAPEX)

AGENCY	2021 BUDGET CEILINGS	2021 BUDGET EXPECTATION	VARIANCE
MINISTRY OF NATIONAL SECURITY	7,000,000.00	14,500,000.00	(7,500,000.00)
NATIONAL INTELLIGENCE BUREAU	3,200,000.00	20,600,000.00	(17,400,000.00)
NATIONAL SIGNALS BUREAU	3,000,000.00	21,505,000.00	(18,505,000.00)
RESEARCH DEPARTMENT	2,800,000.00	29,105,000.00	(26,305,000.00)
TOTAL	16,000,000.00	85,710,000.00	(69,710,000.00)

9.0 OBSERVATIONS

9.1 Inadequate Budgetary Allocation

The Committee observed that the budgetary allocation for Ministry of National Security is insufficient to meet the requirements of the Ministry in 2021. The Ministry requires funding to invest heavily in technology to enable the Ministry prepare for the emerging security threats that confronts the sub-region. The Security threat that confronts the Borders of Ghana is a wake-up call for the country to prepare adequately to combat any eventuality. Consequently, the Ministry is compelled to undertake some programmes and activities to gather intelligence, which would facilitate the combating of these emerging threats.

9.2 Running Cost of Vehicles and Equipment

The Committee noted that the running cost for the maintenance of vehicles and network equipment constitute a greater percentage of the Ministry's Budget. The reduction in the Ministry's Budget for Goods and Services will

undoubtedly affect the Ministry, by its inability to undertake routine maintenance of vehicles and equipment within the year. The Committee entreats to the Ministry of Finance to favourably review the allocation to the Ministry in view of the situation observed.

9.3 Delay in Execution of the Ministry's Programme

The Committee also noted that during the year under review, there were delays in releases of the Ministry's budgetary allocation, which affected the effective and efficient implementation of the Ministries activities and programmes. The situation invariably undermine the effective discharge of the Ministry's mandate. The Committee therefore recommends to the Ministry of Finance to improve upon the delay in releases to the Ministry to ensure that its activities and programmes are effectively implemented to protect the security of the country.

9.4 Fueling of Generators

The Committee observed that the insufficient funds allocation to the Ministry for the fuelling of generators at Cell Sites poses a challenge to the Ministry. The Cell Sites are installations that enable the smooth transfer of cellular information and other wireless communications. The lack of a consistent supply of power to the cell sites could result in a breakdown in cellular communication in the country resulting in dire national security challenges. The Committee is therefore of the considered opinion that pragmatic steps should be taken by the Ministry of Finance to ensure that the Ministry is adequately resourced to ensure constant supply of power to the cell sites to avert any eventuality.

9.5 Capacity Building for Personnel

The Committee was informed that in view of Cyber Security, Terrorism and other related crimes, it is important for the Ministry to build the capacity of employees with the requisite training skills to enable the employees

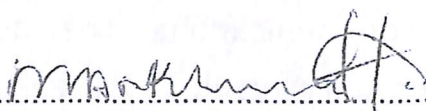
address intelligence and analytical security situations in the country. Thus, an increase in the allocation of Good and Services in the budget of the Ministry would ensure effective and efficient skills training of employees.

10. RECOMMENDATIONS AND CONCLUSION

The Committee therefore recommends that adequate funding be allocated to the Ministry to implement its programmes and activities effectively and efficiently. The shortfalls in allocations continuously disrupts the implementation of the programme of activities of the Ministry since its budgetary requirements are based on the costing of its programmes and activities. An increment in the allocation to the Ministry would consequently ensure an improvement in the quality of the security in the country.

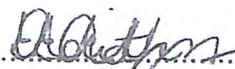
The Committee accordingly recommends that the sum of ***Eight Hundred and Seventy Two Million, Two Hundred and Fifty One Thousand, Eight Hundred and Thirty Seven Ghana Cedis (GH¢872,251,837.00)*** be approved for the Ministry of National Security for the 2021 financial year.

Respectfully submitted.



**HON. KEN OHENE AGYAPONG
CHAIRMAN
COMMITTEE ON DEFENCE & INTERIOR**

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**EDITH EDILYN ADJEI
CLERK
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