

**IN THE THIRD SESSION OF THE
SEVENTH PARLIAMENT OF THE
FOURTH REPUBLIC OF GHANA**

**REPORT OF THE COMMITTEE ON
ROADS AND TRANSPORT**

ON THE

**ANNUAL BUDGET ESTIMATES OF
THE MINISTRY OF TRANSPORT
FOR THE 2020 FINANCIAL YEAR**

December, 2019

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2020 ANNUAL BUDGET ESTIMATES OF THE MINISTRY OF TRANSPORT**

1.0 INTRODUCTION

- 1.1 On Wednesday, 13th November, 2019, the Minister for Finance, Mr Ken Ofori Atta in fulfilment of Article 179 of the 1992 Constitution presented to the House, the 2020 Budget Statement and Economic Policy of Government.
- 1.2 In accordance with Standing Orders 140 (4) and 189 of the House, the Budget Estimates of the Ministry of Transport were referred to the Committee of Roads and Transport for consideration and report.
- 1.3 The Committee on Monday, 2nd December, 2019 met with the sector Minister, Hon. Kwaku Ofori Asiamah, the Deputy Minister, Hon Daniel Nii Kwartei Titus Glover, the Ag. Chief Director and heads of agencies of the sector Ministry, officials of Ministry of Finance and reports as follows:
- 1.4 It should be noted that the programme-based budget for 2020 covers the Ministry of Transport Headquarters and the following Agencies:

Maritime and Inland Waterways:

- (i) Ghana Ports and Harbours Authority,
- (ii) Ghana Maritime Authority
- (iii) Ghana Shippers Authority
- (iv) Regional Maritime University (RMU)
- (v) PSC Tema Shipyard
- (vi) Volta Lake Transport Company Limited

Road Transport Services:

- (i) Driver and Vehicle Licensing Authority (DVLA),
- (ii) National Road Safety Authority (NRSA),
- (iii) Metro Mass Transport Limited (MMT)
- (iv) Inter-City STC Coaches Limited
- (v) Government Technical Training Centre (GTTC),

2.0 REFERENCE DOCUMENTS

The Committee made references to the following documents during the consideration of the Estimates:

- (i) The 1992 Constitution of the Republic of Ghana,
- (ii) The Standing Orders of Parliament,
- (iii) The Budget Statement and Economic Policy of the Government for the 2020 financial year,
- (iv) The National Medium-Term Development Framework 2020-2023; and
- (v) The Report of the Committee on the 2019 Estimates for the Ministry of Transport.

3.0 VISION OF THE MINISTRY OF TRANSPORT

3.1 The Vision of the Ministry of Transport is to create an integrated, modally complementary, cost effective, safe, secure, sustainable and seamless transportation system responsive to the needs of society, supporting growth and poverty reduction and capable of establishing Ghana as a transportation hub of West Africa.

4.0 MISSION AND POLICY OBJECTIVES

4.1 Mission

4.1.1 The Ministry's Mission is to provide leadership and guidance for the development of the Transport Sector through effective policy formulation, market regulation, asset management and service provision.

4.2 Policy Objectives

4.2.1 The Policy Objectives of the Ministry as derived from the Medium-Term Development Framework are as follows:

- (i) Increase capacity and efficiency in port operations,
- (ii) Enhance the contribution of inland waterways for safe and efficient transportation of goods and people,

- (iii) Ensure effective and efficient flow of goods, services and related information to meet customer requirement,
- (iv) Improve efficiency and effectiveness of road transport infrastructure and services, and
- (v) Ensure safety and security for all categories of road users.

5.0 ACHIEVEMENTS OF THE MINISTRY OF TRANSPORT IN 2019 FISCAL YEAR

5.1 Management and Administration

5.1.1 The construction of a bus terminal at Tudu for the Bus Rapid Transit (BRT) system is 100% completed and procurement has commenced for the engagement of a firm to manage the facility.

5.1.2 Transaction Advisory services are on-going to assist in the selection of private sector partner for the development of the Boankra Inland Port. Negotiations with shortlisted firms have been completed for the selection of the strategic investor.

5.1.5 The Ministry has commenced a review of the Road Traffic Regulations 2012, L.I. 2180. Regional consultations have been held to solicit views on the use of motorcycles and tricycles for commercial purposes. The Ministry would conduct national consultations on proposed amendments to the regulations.

5.2 Maritime Services Programme

5.2.1 The Ministry through a PPP arrangement commenced the construction of dedicated Container Terminal. The project sought to develop four (4) container berth at the Tema Port including access road from the port to the motorway. The first two (2) berths with 16 meters draft have been completed and operational.

Access roads to Tema Community 3 Roundabout have been completed.

5.2.2 The upgrading of the Tema Shipyard and Drydock is ongoing. The following equipment were procured for the yard to boost infrastructure: airless spraying machines; ultra-high-pressure hydro blasting machine; HP electric hydraulic pumps and jacks, rubber expansion joint; dewatering pump and accessories; and hydraulic cylinder pump and jacks.

- 5.2.3 The Ministry has commenced the development of a multipurpose Container Terminal at the Takoradi Port. A Concession Agreement has been signed between Ibistek, a wholly owned Ghanaian Company and the GPHA for the development and operations of an on-dock container Multi-purpose terminal. The terminal will have a container quay of 16-metre which would be capable of accommodating bigger vessels.
- 5.2.4 The Ministry commenced the construction of a Dry Bulk terminal at the Takoradi Port. Civil works is 100% complete. The operating infrastructure is set to be procured through PPP and negotiation is ongoing with a prospective PPP operator.
- 5.2.5 The construction of the Takoradi Oil Jetty is ongoing. Civil works is 100% completed and installation of equipment ongoing.
- 5.2.6 A Contract was awarded for the Construction of ferry landing sites at Dambai and Dambai Overbank (Lot 1), Works is about 68% complete while for Lot 2 (Agodeke, Yeji and Makango) works is 46% complete.
- 5.2.7 The Ministry to ensure safety navigation on the Volta Lake engaged a company to remove tree stumps at the Dambai section of the Lake. Removal of tree stumps have been completed at the following locations: Dambai Overbank, 2.5km; Yeji - Makango, 8.0km; Yeji - Aworjekope, 11km.
- 5.2.8 The Ministry is constructing ten (10) Coastal Fish Landing sites at Axim, Dixcove, Elmina, Gomoa Fete, Moree, Mumford, Winneba, Senya Breku, Teshie and Keta. Works have commenced at six (6) locations namely, Axim, Dixcove, Senya Breku, Gomoa Fete, Mumford and Moree.
- 5.2.9 Seven (7) Rescue/High speed patrol boats have been delivered to GMA and they are operational.

5.3 Road Transport Management

- 5.3.1 The Consultancy services for the identification of locations for installation of crossing aids is on-going.
- 5.3.2 Eight (8) Accident Response Centres have been completed and fully equipped by NRSA on three major highways at Asuboi, Bunso Junction, Asankare Police barrier, Juaso, Toje and Nogokpo.

6.0 FINANCIAL PERFORMANCE FOR 2019

6.1 Summary of 2019 Budget: Releases & Expenditure for the Ministry and its Agencies

TABLE 1: 2019 APPROVED BUDGET AGAINST DISBURSEMENT AS AT SEPTEMBER 2019

MoT AND ITS AGENCIES FINANCIAL PERFORMANCE				
ITEMS	2019 APPROVED BUDGET (GH¢)	AMOUNT RELEASED AS AT SEPT., 2019	AMOUNT EXPENDED AS AT SEPT. 2019 (GH¢)	PERCENTAGE (%) EXPENDED
GoG	3,797,411.00	2,856,336.46	2,856,336.46	75.22%
COMPENSATION OF EMPLOYEES				
GOODS & SERVICES	1,557,542.00	670,004.92	651,429.02	41.82%
CAPEX	9,750,000.00	6,954,950.61	6,954,950.00	71.33%
TOTAL GoG	15,104,953.00	10,481,291.99	10,462,715.48	69.27%
IGF				
COMPENSATION OF EMPLOYEES	23,001,797.00	-	22,788,885.62	99.10%
GOODS & SERVICES	44,791,271.00	-	28,113,822.65	62.76%
CAPEX	12,699,615.00	-	16,196,046.25	127.53%
TOTAL IGF	80,492,683.00	-	67,098,754.52	83.36%
FPDF				
compensation	-	-	-	-
Goods and Services	-	-	-	-
CAPEX	192,329,924.00	-	44,331,174.80	23.05%
Total Donor	192,329,924.00	-	44,331,174.80	23.05%
GRAND TOTAL	287,927,560.00		121,892,644.80	42.30%

*FPDF - Foreign Partners Development Fund

7.0 BUDGETARY ALLOCATIONS FOR THE MINISTRY OF TRANSPORT AND ITS AGENCIES FOR 2020

7.1 The Ministry of Transport and its Agencies have been given a budget allocation of GH¢402,819,897.00 for the fiscal year 2020. The breakdown is as follows:

TABLE 2: 2020 BUDGETARY ALLOCATION FOR THE MINISTRY OF TRANSPORT BY ECONOMIC CLASSIFICATION IS AS FOLLOWS

Economic Classification	GoG	IGF	ABFA	DONOR	TOTAL
Compensation	6,608,154	36,591,766	-	-	43,199,920.00
Goods and Services	2,621,470	56,722,937		-	59,344,407.00
CAPEX	-	13,404,695	12,373,275	274,497,600	300,275,570.00
Total	9,229,624.00	106,719,398.00	12,373,275.00	274,497,600	402,819,897.00

TABLE 3: 2020 BUDGETARY ALLOCATION FOR THE MINISTRY OF TRANSPORT BY PROGRAMMES IS AS FOLLOWS

Programme	GoG	IGF	ABFA	DONOR	TOTAL
Management and Administration	4,939,565	-	12,373,275	274,497,600	291,810,440.00
Road Transport Management	4,290,059	106,719,398	-	-	111,009,457.00
Road Safety Management	3,009,392	22,394,928	-	-	25,404,320.00
Motor Vehicle Technical Training	1,280,667	150,000	-	-	1,430,667.00
Licensing and Registration		84,174,470			84,174,470.00
Total	9,229,624.00	106,719,398.00	12,373,275.00	274,497,600	402,819,897.00

8.0 PROGRAMME OUTLOOK FOR 2020

1. While the Ministry in 2019 continued with the construction of 4 new dedicated container berths at the Tema Port with a depth weight capacity of 16.0m, the remaining two (2) berths are scheduled to be completed in 2020.
2. With the operational infrastructure of the Tema Shipyard and Drydock having been beefed up with the procurement of airless spraying machines, ultra-high pressure hydro blasting machines, HP electric hydraulic pumps and jacks, rubber joint and dewatering pump and some accessories among others, the Tema shipyard upgrade infrastructure would be improve with the engagement of a strategic investor in 2020.
 - The construction and rehabilitation of ferry landing sites and facilities along the Volta Lake which is on-going with construction works at Dambai and its overbank in 2020, construction works would be extended to new sites at Kete-Krachi-Kojokrom (11km), Kpando-Agordeke (20km) and Bridge-Ano-Ntonaboma (2.5km)
 - Construction of 10 coastal fish landing sites at Axim, Dixcove, Elimina, Moree, Mumford, Winneba, Senya Breku, Fete, Teshie and Keta has started with the President cutting the sod for project implementation. Works have commenced at six (6) of the ten (10) coastal sites. (Axim, Dixcove, Moree, Mumford, Gomoa and Senya Bereku).
 - Civil works in 2019 is 100% complete with respect to expansion of the Port Infrastructure of Takoradi Oil Jetty. In 2020, there will be a complete installation and operationalization of the Jetty.
 - The Dambai-and its overlying Dambai overbanks have seen the removal of tree stumps. Work would continue over a stretch of 2.5km at the Yeji-Wakaago, and at Yeji - Aworjekope - 11km.
 - The National Road Safety Authority Bill passed by Parliament into the NRSA Act 2019 (Act 993) would this year in 2020 see to its operationalization.

- DVLA Test Drive aimed at improving student road safety driving skills, by providing test driving services to the student population, would be continued in 2020.

9.0 OBSERVATIONS AND RECOMMENDATIONS

- Road Safety and Road Crashes

The Committee was informed that per statistics available, there was a surge in road crashes in the year under review not mainly as a result of more than expected crashes but that crashes involved bigger capacitated vehicles which resulted in more fatalities.

The Committee recommends intensified sensitization of drivers and road users and vigorous educational drive, enforcements of road standards, enforcement of the use of seat belts, speed limiters, helmets wearing and installation of cameras at vital intersections.

- Commercialisation of Tri-cycles and Motor Cycles

The Committee noted with serious concern the indiscipline exhibited by motorbike and motorised tricycle riders on our roads throughout the country. The Committee was also informed of petitions by the motor-cycles and tri-cycles associations to the Ministry in furtherance to the quest for the commercialisation of their activities.

The Committee noted that commercial operations by these groups were in violation of the Road Traffic Regulations. The commercialization of these mode of transport has necessitated a review of the road traffic regulations. The Committee was of the considered opinion that commercialising and promoting the activities of the tri-cycle and motor-cycles run foul of the law, and ultimately a decision should be taken on its commercialisation.

- “Goro Boys” and Digitization of the Operation of the DVLA

The Committee took cognisance of the fact that “goro boys” or middlemen still operate in incidence of malpractices in the acquisition of driver licenses at the DVLA. Their activities impede the smooth running of securing genuine driving licenses. With the digitization and computerisation of the Driver-

License system across the regions, the operations of goroboys would be restricted and eventually would run out of steam as digitization would upset the bureaucratic procedures that lays a fertile ground for their businesses to thrive, much as technology would outpace any malpractice in driver licenses acquisition and to ensure safer drivers on our roads.

- **New Driving Modules**

The Committee lauded attempts by the DVLA to introduce new driving safety modules for 2020 and domesticate driving text examination modules to local dialect. This has become necessary as many prospective licenses applicants find passing the driving text examination in the lingua franca difficult to comprehend.

- **Local Content**

The Committee urged the Ministry to implement to the letter the local content provision in the contract on the Coastal Fish Landing Project and engage local contractors and the local population in the construction of the fish landing sites project, which the President cut the sod for start of work.

The Minister assured the Committee that his Ministry would ensure the local population and contractors are not side-lined during construction.

- **Waiting Time At Anchorage**

On the early completion of the four (4) dedicated container berths at the Tema Port, the Committee took cognisance of its construction and early completion which the berths at the Tema Port would help to reducing the waiting time of vessels at anchorage and also provide quick access out of the port.

- **Augmentation of MMT Buses**

The Committee was informed that Metro Mass Transit Company Limited has fifty (50) luxury coaches locked up at the Tema Port awaiting clearance. The Committee urges the Ministry of Finance and MMT Limited to find a common ground to end the impasse over delivery of the buses to ensure its deployment on various routes to ease the transportation burden in the country.

- Situation of Metro Mass Transport (MMT)

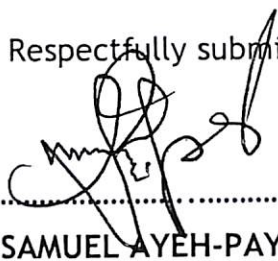
The Committee noted that the Metro Mass Transport was struggling as a company. The Committee was not happy with the operation of MMT. Most of its buses are in a dilapidated state and unserviceable. Its operational services are unreliable and commuters remain stranded at various bus pick up points (station) waiting arrival of non-existing bus.

The Committee recommends that as a public transport service, government should come to the aid of MMT and procure fleet of new buses for the company to play its social responsibility role, for Ghanaians to have access to affordable transportation.

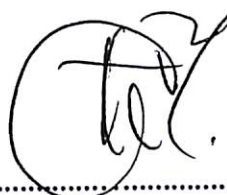
10.0 CONCLUSION

The transport sector plays a very important role in the economy. Therefore, for the Ministry of Transport to realise its objectives and mission, the Committee unanimously recommend to the House to adopt this report and approve the sum of **Four Hundred and Two Million, Eight Hundred and Nineteen Thousand, Eight Hundred and Ninety-Seven Ghana Cedis (GH¢402,819,897.00)** for the activities of the Ministry of Transport for 2020 financial year.

Respectfully submitted.



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HON. SAMUEL AYEH-PAYE
CHAIRMAN, COMMITTEE ON ROADS AND
TRANSPORT



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MR. ASANTE AMOAKO-ATTA
CLERK, COMMITTEE ON ROADS
AND TRANSPORT



December 2019